AMO

REPORT OF THE PRESIDENT ON BEHALF OF THE BOARD OF DIRECTORS

ANNUAL CONFERENCE
AUGUST 25th - 28th, 1985 OTTAWA, ONTARIO.

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INTRODUCTION

The report of the President to the annual conference of the Association is a duty, as well as a unique opportunity. The President is, of course, obligated to report on the activities of the past twelve months and the current state of the Association. On the other hand, there appears to be some support to the concept that the opportunity be employed to ponder the past, the present and the future. Therefore, in the interest of tradition, I will seize the moment to offer several personal comments and observations with respect to the office of President, with respect to the provincial government and the Association in general, before presentation of the formal portion of this annual report.

The Presidency

The highest office that can be bestowed upon an individual within the Association of Municipalities of Ontario is that of President. The office stands as an important and positive reflection of the many who labour on behalf of the more than eight hundred municipal governments in this province. As a consequence, the office is one to be desired and to be sought. Regrettably, only a few will be given the opportunity to share in the experience and the privilege of this office.

While the mantle of office bestows much honour and prestige upon the holder and the holder's municipality, it also demands much in return from both. When one is selected to serve as President it is expected that the coming twelve months will involve a substantial contribution of personal time and effort. However, the individual does not stand alone. Acceptance and understanding of the commitment must be shared not only by the sponsoring municipality and his or her municipal government colleagues, but most importantly, it is shared directly with those closest to the incumbant -- the family.

It is evident that the President, together with those involved on the AMO Board of Directors, on Section Executive Committees and Association committees are, in the first instance, committed to serving on behalf of the entire municipal sector of Ontario. There are times when the individual will be required to put aside personal ambitions and convictions in favour of a wider municipal interest. Assuring that this principle is carried to its fullest extent is the first obligation of the office of President. It suffices that the President must ensure, in every instance, that the views expressed by himself and others are representative of the Association's structure and its mandate to act as a collective voice on behalf of the municipal government sector of Ontario.

The Province

I think the delegates will be interested in learning that the first Annual Conference of this Association was held in the City of Hamilton, in August of 1899. At the meeting were twenty-nine municipal elected and appointed officials representing fourteen municipalities. The advance municipal delegate registration for this annual conference is over fifteen hundred.

I am well aware of the principle that we do not engage in party politics, either at the municipal or the Association level. However, I thought you might also be interested in knowing that on the occasion of 1899 meeting, the Liberals were in power at Queen's Park. Since that point in time the Association has carried out its affairs under sixteen different premiers of Ontario.

The 1984/85 term of the AMO Board of Directors might be recorded as having been one of marked and significant change in terms of the political reorganization of those other levels of government. (Of course, our turn will come in November.) From the Association's point of view the changes have meant, in some instances, delays and disruptions in its program of policy promotion. I am pleased to report that the Association has commenced with a series of initiatives with respect to the new Government of Ontario. For example, shortly after the announcement of the membership of the Ontario Cabinet, a communication was sent to each Minister and to each Parliamentary Assistant. My letter, aside from offering the Association's congratulations, contained brief information on the AMO membership, structure as well as its policy and program objectives. Since that time, myself and other representatives of the Association have conducted meetings with the Minister of Municipal Affairs, the Treasurer of Ontario and Minister of Revenue, the Minister of the Environment and the Minister of Community and Social Services.

While on the subject of reorganization, I think it important to draw to your attention that the last time we had a Department of Municipal Affairs in Ontario was in 1972. This was also, by strange coincidence, the last time this Association met in Ottawa. I'm almost afraid to ponder the question. Was our decision of some two years ago to move our annual conference really a foretoken of future events? Certainly, our return to Ottawa has brought us almost full circle, that is, the regeneration of a Ministry devoted solely to the affairs of municipal government.

In retrospect, I suppose one should have known something was in the wind when the former Ministry of Municipal Affairs and Housing, a year or so ago, moved to the corner of Bay and College. I recall, for those who are relatively new on the municipal scene, that the "old" Department of Municipal Affairs was located across the street. In those days, the municipal politician or official could truly become engaged in "one-stop" service when visiting 801 Bay Street. Within the Department, aside from a possible visit with the Minister and/or Deputy Minister, were located the principal components relating to the operation of a municipal government -- municipal finance, municipal organization and administration, municipal subsidies, community planning and, of course, municipal assessment. I suggest that all that is required is an additional shift and we will have indeed returned to days of yore. However, you may rest assured that I do not intend to dwell on this possibility at this particular time.

I will close this portion of my report by offering my appreciation and that of the Association, to the Ministers of the former government, and the staffs of the Ministries, for the positive support and assistance granted to the Association during my term.

The Association

While my term of office has been highly rewarding, in a personal sense, I find it somewhat difficult to offer either a definitive or an all-encompassing

statement on the achievements of the past twelve months. As a consequence, I have been forced to my own personal conclusion that seldom will it be possible to tie the overall success of the Association into neat little annual packages of accomplishment! I suggest what is measurable is the Association's record over the longer haul, gauged by the series of progressive steps taken.

For example, even the most casual perusal of the pages of this report will provide clear evidence that the Association has indeed addressed and represented the membership on a multitude of issues of importance to municipal government during the past year. However, we acknowledge that some of the issues identified have been the subject of continuous effort on the part of the Association over a much longer period of time.

In addition, I strongly believe that the importance of the Association should always be considered in the much broader context. Previously, I mentioned my recent letters to the new Ministers of the Government of Ontario. I would like to provide two excerpts from these letters in support of my proposal:

> "The Association, as a voluntary organization, represents over six hundred and thirty (630) municipal governments in Ontario. It is also interesting to note that while a great many of the smaller municipalities belong to the Association, every one of the one hundred and ten (110) municipalities with populations of ten thousand and more hold membership in AMO as well as thirty-seven second tier municipal governments.
>
> "The Association's organizational structure is also strengthened through the inclusion of five Sections, all of which have their own Executive Committees and four of which conduct their own annual meetings apart from that held by AMO. These sections are -- County and Regional, Large Urban, Northern Ontario (FONOM/NOMA), Rural (ROMA), and Small Urban (OSUM). As well, seven associations of municipal appointed officials enjoy affiliate status within the Association. Each of the foregoing play an important role within the Association's decision-making processes with respect to AMO programs, policy development and the formulation of a municipal position on current issues and problems."

For these reasons, and many more, I am fully confident that as the Association's long-term record is one of significant and important accomplishments, it will continue to prosper in recognition and achievement, and will continue to move forward as the principal voice for the collective interest of municipal government in Ontario.

Association Honour Roll

Throughout my report reference will be made to those who have, during the past year, served in various capacities within the Association's structure. In recognition of the contribution made by the many who serve, we have appended to this report an **Association Honour Roll** which lists the names of more than two hundred municipal volunteers. I therefore urge the delegates to take the opportunity to review this portion of the annual report.

Condolences

With much regret, I reach that point in my report that as President, I must advise of the death of three close friends of the Association and municipal colleagues.

Joan Gallipeau

Clerk
Regional Municipality of Hamilton Wentworth
and
Chairman of the County and Regional Section
of the
Association of Municipalities of Ontario
May 6th, 1985

John Cochrane

Almonte
Past President
Rural Ontario Municipal Association
January 22nd, 1985

W. Scott McKay, Q.C.

St. Thomas
Editor Emeritus
Municipal World
and
Honorary Life Member of AMO
February 15th, 1985

On your behalf, the Association forwarded its most sincere condolances to the families as well as an expression of the high esteem in which these individuals were held by the Association and by their many friends throughout Ontario. Their guidance and support will be missed by the Association.

AMO BOARD OF DIRECTORS AND EXECUTIVE COMMITTEE

The Board of Directors of the AMO comprises eighty-four volunteers from all parts of Ontario. As a body, the Board represents the municipal interests of rural, small urban, large urban, second tier governments, as well as the often unique and special concerns of Northern Ontario. As you are aware, slightly more than half the membership of the Board is elected at the Annual Conference; others are appointed by virtue of participation on Section Executive Committees or from the seven affiliated municipal professional associations. The membership on the Board is large. However, the municipal environment in Ontario is large and is involved in a wide range of structural and complex economic and geographical experiences.

An examination of the agenda for the four meetings held in 1984/85 indicates that a major portion of the meeting agendas are devoted to review and development of policy positions for the Association. Therefore, the meetings of the Board of Directors are, in fact and in practice, the principal policy and legislative mechanism of the Association between annual conferences.

The diversity of municipal interest on the AMO Board of Directors is a positive factor of the Association in that it assists in reflecting the broadest possible spectrum of municipal viewpoint.

The Executive Committee of the Association serves as the administrative and policy arm of the Board of Directors. The principal assignment of this body is to provide the administrative leadership and policy guidance required between meetings of the Board of Directors. The Executive Committee, therefore, meets monthly and in addition, members are often required to attend meetings arranged for the purpose of provincial/association consultation.

It has been traditional for the Executive Committee to appoint, each year, the municipal officials within its membership together with the Administrative Vice-President, to an Administrative Advisory Committee. As the name of the committee indicates, it serves in an advisory capacity to the Executive Committee on questions relating to the administration of the Association. During the course of the 1984/85 term, the membership of the committee was expanded by the inclusion of two elected Vice-Presidents. The **Report of the Administrative Vice-President,** to be presented during the Opening General Session of the Annual Conference, details those matters surrounding the general administration of the Association, as well as the work of the advisory committee during the past twelve months.

Association Special Review Committee

One of the more significant assignments for representatives from the Board of Directors and the AMO staff, was the work surrounding the activities of the Association Special Review Committee (ASRC). The committee was created by the previous Board of Directors shortly before the 1984 Annual Conference. It was directed to review the progress of the Association since its establishment in January 1982, and to present to the Board of Directors recommendations to enhance and strengthen the organizational and administrative procedures and policies of the Association.

Serving on the ASRC were representatives from the Board of Directors, the Sections and a representative from the affiliated associations.

In the summer of 1984, the Committee set forth the areas of the Association's organizational structure to be reviewed during the course of its work. The following were the principal components identified:

- AMO Board of Directors: size, composition, and the electoral process;
- Association policy decision-making: structure, process, including Section "minority" opinion, and special committee organization;
- Relationship between AMO and its affiliate members;
- Association resources: allocation of policy and program resources, including question of resource allocation to Sections;
- AMO membership fee: first and second tier schedules
- AMO resolutions process;
- AMO annual conferences and Section annual meetings;
- Section identity; and,
- AMO participation in provincial/association or provincial/municipal committees.

During the past year, the Association Special Review Committee completed a full examination of all of the above subjects as well as a number of other related issues. Recommendations of the Committee were presented to the Board during the course of the past year. The following is a summary of the principal proposals, many of which have been approved and implemented by the Board of Directors. Others which require amendment to the constitution have been recommended for presentation to the 1985 Annual Conference. With respect to the latter, a report on proposed amendments to the constitution has been circulated to the membership and will be the subject of a presentation during the Opening General Session.

AMO Board of Directors

The composition, size and electoral process with respect to the current AMO Board of Directors were discussed over several meetings by the Association Special Review Committee. Although a number of suggestions were placed before the meeting, in the final analysis it was agreed that the Association was well served by the present structure and the order of representation. However, while the ASRC did recommend that the present level (84) of members not be exceeded, the Board of Directors, at its May meeting in Kenora, adopted the recommendation from the AMO Executive, calling for a reduction in the 1985/86 Board of Directors to seventy-seven (77). This matter is addressed subsequently in the summary on "Relationship between AMO and its Affiliate Members".

Relationship Between AMO and its Affiliate Members

When the "new" AMO was formed in 1982, the existing six (6) affiliate members of the "old" AMO were grandfathered into the new organization. In August of that year, additional affiliation status was granted to the Municipal Engineers Association, bringing the total to seven (7). Since then, several associations of municipal appointed officials have requested affiliation, but the Board of Directors has decided, because the new organization was in its infancy in terms of experience, that a moratorium be placed on the granting

of affiliation, at least until such time as the question could be addressed in a more comprehensive manner.

Since the inception of the new Association, it has been the practice to conduct at least one meeting during the year with representatives of the affiliated organizations to exchange information and conduct general discussion on AMO and its programs. It was deemed appropriate that the affiliated organizations should become involved to a greater extent with respect to the work of the ASRC. As a consequence, two meetings were held with representatives of the affiliates which in turn led to the development of a series of recommendations under the heading of "The Relationship Between the Association of Municipalities of Ontario and its Affiliate Members". The paper, which was approved by the Association Special Review Committee, included recommendations on:

- Affiliate representation on the AMO Board of Directors;
- Provision of resources to AMO;
- Submission of policies and recommendations to AMO;
- Intergovernmental meetings;
- Affiliate minority reports;
- Criteria for future affiliation;
- Definition and implementation of AMO constitutional provisions relating to affiliation.

The above paper, together with the recommendations from the AMO Executive Committee, were submitted to the Board of Directors at a meeting in May. The Executive Committee advised the meeting that it had concurred with the recommendations of the ASRC except for those relating to affiliate appointment to the Board of Directors and the timing of affiliate notice of submissions to other levels government by affiliates. With respect to the former, the Executive Committee proposed that each affiliate member be entitled to appoint one voting representative to the AMO Board of Directors, and one alternate who would regularly attend Board meetings, but who would have voting privileges only in the absence of the official representative. On the latter point the Executive Committee recommended that affiliate submissions to other levels of government should be forwarded to AMO "in advance of" and not "coincident to". The Board of Directors concurred with both of the recomendations of the Executive to amend the report.

Certain of the approved recommendations involve amendment of the AMO Constitution and, therefore, require presentation to the 1985 Annual Conference. A special report on this subject, mailed to the membership prior to the Annual Conference, will be presented during the Opening General Session.

Before leaving this specific subject, I believe it important that I, as your President, take this opportunity to offer additional comments. The Board of Directors wishes to make it abundantly clear that it is most appreciative of the many positive contributions of the affiliates to the activities of the Association. While the proposal to be placed before the Annual Conference calls for a reduction, by one, in the official number of representatives on the Board of Directors, it is not expected that the level of affiliate participation will diminish as a result of this proposed change. Instead, it is anticipated that the proposals will, if endorsed, lead to clearer understanding on the part of the Association and the affiliates as to each other's role in serving municipal government and their respective memberships.

Structure of Association
Special Committees

An important task of the Association Special Review Committee was an examination of the process for Association policy development, the related decision-making procedures as well as the allocation of resources and services required to support the activity.

As a result, the ASRC undertook an examination of the existing AMO special committee structure with the view to the development of proposals which would reflect the variety of policy priorities of AMO, as identified by the membership, and which to the greatest extent possible address the realities surrounding the existing financial and human resources of the Association.

A report "Structure of AMO Committees: Options for Change" was prepared for the Association Special Review Committee. This report, developed as a discussion document, contained the "history" of the establishment of the current committee structure, the identification of the need for change, the goals and objectives of the examination, and finally, it provided a series of options for the establishment of future policy or special committees for the Association.

In January, representatives of the Association Special Review Committee met with the co-chairmen of the special committees for the purpose of dialogue and consultation on the report. Subsequently proposals were widely circulated to all policy committees and Section Executive Committees, with staff presentations made to each group on the committee structure review. In April the Association Special Review Committee reviewed the responses received and agreed that the following should be presented to the May meeting of the AMO Board of Directors:

1. That Section representatives meet, if necessary, immediately prior to Board of Directors meetings to facilitate communication among Sections and to resolve any "differences" on policy matters being presented to the Board of Directors.

2. That the Association utilize working groups or project teams (of 3 or 4 individuals, perhaps in the same geographical area) for the preparation of some draft policy reports for the Association. These project teams would be resourced from municipal contributions.

3. That the Association reorganize its committee structure for 1985-86 on the following basis:

   Fiscal Policy Committee

   Its mandate to encompass all matters related to municipal finance, grants, assessment and taxation; maximum membership of twenty (20), including Board of Directors, affiliate and Section representation.

   Labour Relations Committee

   Its mandate to include municipal personnel and labour relations, employment and job creation programs; maximum membership of twenty (20).

Municipal Development Committee

Its mandate to include planning, community planning and renewal, energy conservation issues, environmental issues, recreation and parks, transportation; maximum membership of twenty-five (25).

Social Development Committee

Its mandate to encompass community and social services, social housing, municipal health services; maximum membership of twenty-five (25).

In establishing the membership of the above four special committees of AMO, an attempt will be made to balance the "expertise" and to maximize the experience of the appointed officials involved in the Association. This will be particularly necessary for the two committees with broadened mandates.

4. That the Legislative and Resolutions Committee, as a standing committee of the Association, fulfill as well the function of a general legislative committee for the organization.

5. That these proposals for a revised 1985-86 special committee structure be implemented in the fall of 1985, immediately following the 1985 AMO Annual Conference.

The recommendations of the Association Special Review Committee on special committee restructuring were adopted by the AMO Board of Directors at its meeting in May.

As President, and before leaving this particular subject, I wish to note that perhaps no other question before the Association Special Review Committee was more fully discussed than that of the Association's special committee structure. It was the subject of much examination, presentation and consultation on the part of special committees, Section Executives, and the staff of the Association. The Association Special Review Committee and the Board of Directors recognize that the new proposed structure was not enthusiastically received in some quarters. Nevertheless, the Board believes that since the changes address important questions relating to the rationalization of priority objectives and the allocation of resources to support the policy development program of the Association, it is anxious that the proposal proceed with the fullest degree of understanding and cooperation possible.

Section Identity

The question of "Section identity" was considered by the Association Special Review Committee, that is, in terms of the appropriateness of the use of "association" within the Association. The matter of the use of the word within the Section designations was one of principal interest to the Rural Section (ROMA) and the County and Regional Section, that is, for historical purposes. For obvious reasons, the question appears to be of little concern to the Small Urban Section (OSUM), the Large Urban Section and, of course, to the Northern Ontario Section.

The Association Special Review Committee considered the possibility of a change in the name for AMO to accommodate the reintroduction of the word

"association" into the Section designation. A number of names were suggested for this purpose (e.g. Union of Municipalities of Ontario, Federation of Municipalities of Ontario, Ontario Municipal Federation, and so forth). On the other hand, the question of the introduction of a new name was not appealing to the majority of those on the Committee. It was suggested that there was much to be lost in proposing a new name at this point in time, that is, in terms of identity and confusion. An important considertion was the financial impact upon the Association if a change were to be implemented.

As a consequence, this Association Special Review Committee recommendation was supported by Board of Directors:

> That the "Association of Municipalities of Ontario" remain the name of the Association; however, if a Section wishes to employ the word "association" within its designation as a Section of the Association, as provided within section 12 of Article XI of the Constitution, a Section may do so, provided that the inclusion of or the change of the name of the Section is presented to and approved by an annual meeting of the Section.

AMO participation in provincial/association or provincial/municipal committees.

The Association Special Review Committee examined the extensive background information, prepared by the staff, on the Association's past experience with respect to the provincial/association committees. For this purpose the term "provincial/association committee" was intended to apply to all such committees, that is, "ministerial/association", "interministerial/association" and so forth, whether instituted at the request of a Ministry, AMO or some other organization.

Resulting from this review of the material, the Association Special Review Committee decided to recommend the establishment of a "policy directive" to guide and facilitate the Association's future participation in such review mechanisms. The Committee's recommendation, subsequently adopted by the Board of Directors, is covered in more detail within the policy section of this report.

The Association Special Review Committee also forwarded two important recommendations for the consideration of the 1985/86 Board of Directors. These recomendations addressed questions relating to future funding requirements of the Association and its Sections as well as the matter of continuance of qualification to serve on Section Executive Committees.

The subject of future funding requirements is a matter also addressed by the AMO Board of Directors in its proposals on the 1986 membership fees. A recommendation on this matter will be presented to the Opening General Session during the presentation of the fee report.

The subject of continuance of qualification to serve on Section Executive Committees relates to differing interpretations within the Section operational statements as to eligibility following removal or retirement from municipal office. Since the matter was introduced during the latter stages of the review a full examination and discussion was not possible. The Association Special Review Committee was, nevertheless, concerned over the existence of

procedures that appeared to be in conflict with the principles set forth in the AMO Constitution. It therefore recommended that the matter be identified and be referred to the Section Executive Committees for response and further, that the AMO Executive Committee be directed to consider such Section response in the preparation of a report and recommendation to the 1985/86 Board of Directors.

Summary

The foregoing represents only a summary of work carried out by the Association Special Review Committee during the past year. The task of completing a review of the Association's first three years and formulating recommendations that would enhance and strengthen the organization represented a considerable assignment for the members of the ASRC and the AMO staff. As President, I want to take this opportunity to express to those who participated in the activities of the Association Special Review Committee, the congratulations and deep gratitude of the Board of Directors and the membership on the excellence of the recommendations presented in this regard.

SECTIONS OF THE ASSOCIATION

County and Regional Section
Large Urban Section
Northern Ontario Section (FONOM/NOMA)
Rural Section (ROMA)
Small Urban Section (OSUM)

Section Executive Committees

The executive structure of each Section is a matter covered in the AMO Constitution, and in the "Policy Statement on the Conduct and Operation" adopted by each. Generally, the Executive Committee of a Section is responsible to the Association for the conduct of all business assigned to it by the Association, by the sector of municipalities it represents, and by its own annual meeting.

Active participation in the affairs of an Association Section most often requires more in the way of participation than just the Section Executive Committee. For example, the Chairman of the Section, or his/her designate, serves on the Executive Committee of the Association. In addition to this representation, two members of the Section Executive Committee serve as "members-at-large" on the AMO Board of Directors. The Sections are also encouraged to appoint up to two members to the standing and special committees of AMO. Finally, members of the Section Executive Committees also actively participate in the quarterly Provincial/Association meetings with the Minister of Municipal Affairs and other members of the Provincial Cabinet.

For the information of this Annual Conference, the names of those persons who contribute to the activities of the Sections and the Association through service on the Section Executive Committees and their special committees are contained within the **Association Honour Roll** appended to this report.

Section Annual Meetings

Since the AMO Annual Conference in August 1983, all five Sections have held successful Annual Meetings for the conduct of Section business and to provide a forum for the discussion of municipal issues.

County and Regional:	October 21/24, 1984	- City of Orillia
Rural (ROMA):	February 4/6, 1985	- City of Toronto
Small Urban (OSUM):	May 1/3, 1985	- City of Belleville
Northern Ontario:	NOMA - May 2/4, 1985	- Town of Fort Francis
	FONOM - May 8/11, 1985	- Town of Elliot Lake
Large Urban:	June 19/21, 1985	- Town of Oakville

COUNTY AND REGIONAL SECTION

Throughout its 1984-1985 term, the County and Regional Section Executive Committee has concentrated its efforts on examining a number of issues of particular interest to second-tier government.

Policy

A list of studies initiated by the Section Executive Committee is provided below. A full description of these Association policy initiatives is provided in the "AMO Policy Reports and Initiatives" Chapter of this annual report.

- Reform and Revision of Conservation Authorities
- Services for the Elderly: A Municipal Perspective
- County roads committees
- Gas franchise agreements

Other and Future Issues

The County and Regional Executive Committee has addressed and monitored a number of other matters equally as relevant in the past months.

The County and Regional Section Executive Committee has maintained an active interest in the Ministry of Community and Social Services' proposed integration of general welfare assistance and family benefits. Even though the major background work on this topic was carried out by an Association Special Integration Policy Committee, the County and Regional Executive Committee spent a considerable amount of time reviewing the AMO response. This response was entitled, AMO Report #85-2 Response to "One Stop Service: A joint provincial-municipal report on projects to test a proposed new method of delivering income maintenance benefits together with new supports for those seeking employment". This response was approved by the AMO Board of Directors in March 1985. The Section continues to monitor this issue as well as the work of a related Provincial/AMO Committee investigating social assistance funding arrangements.

The County and Regional Section Executive Committee has also decided to focus on the issue of intervenor funding. A recent decision of the Consolidated Hearings Board in the Regional Municipality of Hamilton-Wentworth awarded costs in advance against the municipality in order to fund intervenors in the approval of an expressway. The Association supported the Region in its appeal and the larger issue of intervenor funding is being examined in detail by AMOs Planning and Environment Committee. The County and Regional Section will be considering and offering input to the AMO report once it has been drafted. Hopefully, by the Section's October Annual Meeting, the Executive Committee will be able to report specific results in this area.

General

The above exemplifies some of the activities of this Section and its Executive Committee in 1984-85. The Section Executive Commitee has also reviewed and

provided the second-tier municipal viewpoint on the following policy initiatives of the Association, as prepared by the special committees of AMO:

- Response to Bill 77: An Act Respecting the Protection and Well Being of Children and Their Families
- A Social Housing Overview: Current Programs and Principles
- Response to Draft Regulation 309: Standards for Municipal Landfill Sites
- Response to Proposed Amendments to the Planning Act, 1983
- Municipal Infrastructure in Ontario: Funding Inadequacies
- Response to Revisions to the Ontario Housing Corporations Point Rating System for Families and Seniors

The Section Executive Committee has also been an active participant in the AMO resolutions process, as well as acting as the Resolutions Committee for the County and Regional Annual Meeting.

LARGE URBAN SECTION OF AMO

Policy

In the past year, the Large Urban Executive Committee of the Association has initiated a number of studies on policy issues of particular relevance to urban communities. Also, by reviewing urban issues and participating in the Association's dialogue with the Provincial and Federal Governments on these matters, the Section has offered its support to the resolution of some of the concerns of the larger municipalities of the Province.

A description of the policy initiates resulting from meetings of the Large Urban Section Executive Committee is provided in the chapter of this annual report "AMO Policy Reports and Initiatives", page 28.

The principal areas of study over the past year have been:

- urban transit
- pornography and the law - municipal, provincial, federal jurisdictions
- municipal licensing
- municipal infrastructure

Other and Future Issues

The Large Urban Section Executive Committee has maintained an active interest in the Ministry of Community and Social Services' proposed integration of general welfare assistance and family benefits. Even though the major background work on this topic was carried out by an Association Special Policy Integration Committee, the Large Urban Executive Committee spent a considerable amount of time reviewing the AMO response. The Association response to "One Stop Service: A joint provincial-municipal report on projects to test a proposed new method of delivering income maintenance benefits together with new supports for those seeking employment" was approved by the AMO Board of Directors in March, 1985. The Section continues to monitor this issue as well as the work of a related Provincial/AMO study regarding social assistance

funding arrangements. Further information on this issue is found in the "AMO Policy Reports and Initiatives" chapter of this report.

The Large Urban Section Executive Committee also continues to monitor the progression of AMO's report entitled "The Ontario Environmental Assessment Act and its Cost Impact on Municipalitites". This document contains twelve recommendations, which, if implemented, would streamline the environmental assessment process at considerable cost-savings for municipalitites. The Association is currently trying to arrange a meeting with the Minister of the Environment to discuss the report recommendations and the Large Urban Section will be extremely interested in what may occur on this item.

General

A number of reports prepared by the special committees of the Association have been reviewed by the Section Executive Committee to gain the urban viewpoint:

- Response to Bill 93: An Act Respecting Public Libraries
- Response to Bill 77: An Act Respecting the Well Being of Children and Their Families
- Social Housing Overview: Current Programs and Principles
- Response to Draft Regulation 309: Standards for Municipal Landfill Sites
- Municipal Infrastructure in Ontario: Funding Inadequacies
- Report of the AMO Joint Committee on Sewer and Water Services

Members of the Large Urban Executive Committee have also actively participated in the review processes with respect to revisions to the Police Act. The Section has maintained its interest in this area, kept apprised of the progress of Association's participation in this review process, and anticipates lending its support to the draft legislation when introduced in the Legislature.

RURAL SECTION (ROMA) OF AMO

The Rural Section (ROMA) of the Association of Municipalities of Ontario has undertaken a variety of activities in 1984-85, on behalf and for the benefit of the rural municipalities of the Province. The Section has pursued several matters of particular importance to smaller communities. It has participated in the policy development function of AMO, by reviewing many reports and draft Association positions to ensure that the rural perspective has been addressed.

Insurance Program

During the course of the year, the ROMA Insurance Program has become separately incorporated and is therefore now a body apart from the Rural Section (ROMA). The ROMA Executive Committee is currently well represented on the ROMA Insurance Board and is officially entitled to one appointee on this board.

Policy

A full description of the major policy reports undertaken by the Rural Section Executive Committee (ROMA) appeared elsewhere on this annual report, in the chapter entitled "AMO Policy Reports and Initiatives". They are:

- Response to Bill 111: An Act to revise the Line Fences Act
- a review of the Dog Licensing and Poultry Protection Act

Other and Future Issues

The Rural Section continues to monitor other issues of concern to rural communities. The Agricultural Code of Practice has yet to be released in its finalized format following a significant level of input from the Rural Section.

In co-operation with the County and Regional Section Executive Committee, revisions were sought in the current funding programs for sewer and water services in smaller communities and rural areas. At the time of development of the AMO report, announcements were made concerning revisions to existing funding programs. There is more detailed information on this issue under the policy section of this report.

General

The Rural Section Executive Committee reviewed and provided the rural municipal perspective on the following policy reports prepared by the special committees of AMO:

- Response to Bill 93: An Act Respecting Public Libraries
- Response to Draft Regulation 309: Standards for Municipal Landfill Sites
- Municipal Infrastructure in Ontario: Funding Inadequacies
- AMO Response to "One-Stop Service: A joint provincial-municipal report on projects to test a proposed new method of delivering income maintenance benefits together with new supports for those seeking employment"

As well, the Rural Section Executive Committee has actively participated in the Association's resolutions process, by reviewing the many resolutions submitted by the towns, townships and villages of the Province and acting as the Section's resolutions committee for the Rural Section (ROMA) Annual Meeting.

SMALL URBAN SECTION (OSUM) OF AMO

General

The Small Urban (OSUM) Executive Committee has met regularly on a bi-monthly basis over the past year. Following through on its revised Policy Statement on Conduct and Operation, the Small Urban Section Executive Committee has been able to more effectively represent small urban municipalities both within the structure of AMO and, to the Provincial government.

Policy

Joint Section Committee on Sewer and Water Services

Over the past year, the Small Urban Section Executive Committee has continued to be interested in and represented on, the joint Section committee to prepare revisions to the existing funding programs for sewer and water services and to hopefully assist smaller municipalities in providing these services. A final report on this matter was approved by the AMO Board of Directors on March 1, 1985. Further information on this item can be found in the Policy Reports and Initiatives chapter of this report.

Ontario Task Force on Residential Wood Heat Safety

A representative from the Small Urban Section has been participating on the Provincial Task Force on Residential Wood Heat Safety. Discussion about methods to ensure the safe installation and maintenance of solid fuel burning appliances has ranged from an installer-responsible system under the Fuels Safety Branch to the complete use of fire and building officials under the Fire Marshall's Office and the Building Branch. Different alternatives have been evaluated and the means of implementing the systems assessed with consideration also being given to such issues as consumer education, the insurance industry, potential application for existing installations, and adequate inspection coverage in northern and rural areas. The Association's position on the final report of the task force is contained within the policy section of this annual report.

Other and Future Issues

The Small Urban Section at its bi-monthly meetings has assisted in presenting the small urban vewpoint on a variety of reports, as prepared by the special committees of AMO.

Policy reports which have been reviewed by the Small Urban Section Executive Committee include:

- Response to Bill 93: An Act Respecting Public Libraries
- AMO Response to "One-Stop Service: A joint provincial-municipal report on projects to test a proposed new method of delivering income maintenance benefits together with new support for those seeking employment"
- Response to Bill 102: An Act Respecting the Sale of Lands for Arrears of Municipal Taxes
- Response to Draft Regulation 309: Standards for Municipal Landfill Sites
- Revisions to Ontario Housing Corporation Point Rating System for Families and Seniors

The Small Urban Section Executive Committee, as the Section's resolutions committee for its Annual Conference, has also provided valuable input to the AMO resolutions process and the many resolutions forwarded to AMO for analysis, discussion and debate at the August Annual Conference.

NORTHERN ONTARIO SECTION OF AMO

General

The Northern Ontario Section enjoys a special relationship within the organizational structure of the Association of Municipalities of Ontario. At the inception of the new AMO, it was recognized that the principal municipal associations of Northern Ontario, the Federation of Northern Ontario Municipalities (FONOM) and the Northwestern Ontario Municipal Association (NOMA) would remain as the municipal associations of the northern communities. However their relationship to AMO was strengthened by the formation of the Northern Ontario Section, the Executive Committee of which is comprised of the officers of FONOM and NOMA.

Three persons from the Northern Ontario Section serve on the AMO Board of Directors and the Chairman of the Northern Ontario Section on the AMO Executive Committee. Information on AMO activities - draft reports, reports adopted by the Board of Directors, resolutions and administrative matters, are forwarded throughout the year to the Executive Secretaries of FONOM and NOMA for the use of these associations.

Policy

The Northern Ontario Section actively participates in the resolutions process of AMO. Resolutions from the spring conferences of FONOM and of NOMA are submitted to AMO for presentation to the August Annual Conference. In this manner the particular interests of Northern Ontario communities can be debated and forwarded to the Provincial and Federal Governments.

The Executive Committee of the Northern Ontario Section of AMO has met twice this year. These meetings fulfill primarily an informational function and agendas include specific issues of interest to northern municipalitites, and major policy issues which also impact Northern local governments.

Major items of discussion have been:

- unconditional grant programs
- procedures for changing the level of flood protection within a watershed
- the Ontario Housing Corporation Point Rating System for Families and Seniors
- report from the AMO Special Review Committee

POLICY DEVELOPMENT AND PROMOTION PROGRAM

AMO POLICY PRIORITIES 1984-85

The "policy priority" document, with which most municipal representatives presently involved in the special, standing, Section Executive Committees of the Association and Board of Directors are familiar, was developed in early 1984 for the purpose of providing direction to the Association in the policy development and promotion program. The AMO Executive Committee reviews this document monthly, and designates the policy projects to be undertaken by the organization. The AMO Executive Committee in its monthly review, attempts to ensure that the Association is directing its efforts to policy matters of the widest interest to the AMO membership.

The municipal environment is ever-expanding and complex. Issues to be undertaken for comprehensive study and promotion with the governments are identified by daily contact with the Association's municipal membership, by the expression of municipal council resolutions, by the input of the Section Executive Committees and the special committees of the Association and by the input of the delegates to the many conferences conducted by the Association throughout the year.

The provincial and federal governments also set the stage for the Association policy analysis function by announcing program changes or new initiatives which directly impact municipalities. The past year has seen increased contact with many provincial ministries wishing to acquire municipal input on issues prior to their presentation to Provincial Cabinet and prior to their announcement and implementation. In this atmosphere of increasing demands by provincial legislators upon AMO, and in light of the growing complexity of issues facing the municipal elected and appointed officials of the province, the policy priority document has become a necessary tool in providing a focus for the Association's policy development and promotion function. The AMO policy priority document attempts to maximize limited administrative, fiscal and human resources of the Association for the benefit of its municipal membership.

Copies of the latest "AMO Policy Priorities" have been included in the conference material for the delegates to this Annual Conference. The format has been refined in the past year to clearly identify the goals of the Association. Issues have been arranged by subject classification for easy identification. The Association's objective for each project is briefly outlined, and the staff contact is noted for the future reference of municipal members. The report also includes a brief outline of current and up-coming meetings with Federal or Provincial Ministers, meetings for the presentation and promotion of approved policy positions. All delegates are urged to review this document and questions may be directed to members of the Board of Directors of the Association or Association staff.

REORGANIZATION

The past twelve months have been a period of change within the Association. The Special Association Review Committee initiated, in the fall of 1984, a

review of the policy committee structure of AMO. In essence, over a two year period, the Section Executive Committees of AMO, have evolved to assume a more active voice in all aspects of AMO programs and activities, including their participation in the policy development function. This additional and vital level of activity coupled with the maintenance of the "past" committee structure, resulted in increased demands for resources. This evolutionary process plus the declining fiscal and subsequently human resources of AMO, have necessitated change.

The Association's Board of Directors has supported a reorganization of the policy committee structure, resulting from months of review. In September 1985, eight special committees will be amalgamated into four:

- Fiscal Policy Committee
- Municipal Labour Relations Committee
- Municipal Development Committee
- Social Development Committee
- plus Legislative and Resolutions Committee as a standing committee

In addition to the above, AMO will continue to utilize ad hoc committees or project teams (of 3 or 4 municipal volunteers) for specific and short-term tasks.

The Report of the Administrative Vice President will more elaborately describe the administrative changes of the policy development and promotion program of AMO. Briefly, however, existing administrative support staff has been maximized for this function by the realignment of responsibilities and the creation of two "administrative officer" positions.

The Association has not hired its full complement of policy staff, due to fiscal restraint. Therefore, workload has increased for all. Policy issues have been reassigned on a project by project basis, as opposed to the previous practice of designating staff to specific committees or functions. With less staff, AMO has become involved with fewer policy projects (evidenced by a shorter listing in the "AMO Policy Priorities 1984-85"). The Association will continue with its internal analysis to maximize its limited fiscal and human resources for achievements in developing and promoting the municipal viewpoint, on behalf of its membership.

CO-ORDINATION AND COMMUNICATION

The Association administration, in the past year, has attempted to enhance the coordination of policy development <u>within</u> the existing political decision-making structure of the Association. Formalized communication procedures for the development of policy positions among the many components of AMO; committees, the resolutions process, the Section Executive Committees, the Association's Executive and Board of Directors, were established. The decision-making relationship of the committees as advisory bodies to the Association's Section Executive Committees and Board of Directors has been more clearly defined. As well, all special committees of the organization have developed terms of reference in an effort to avoid duplication of effort and overlap in the area of policy review.

The Association has begun to examine mechanisms for communicating to the membership its policy work and accomplishments undertaken on behalf of its municipal members. The conference material this year contains a brief summary "The AMO Success Story, 1985" which provides information on positive legislative and program changes initiated by the federal and provincial governments, in response to Association requests.

The Association continues to expand its opportunities for dialogue with the governments on issues of utmost importance to the municipalities of this province. Effective communiciation and liaison with members of Cabinet, the other political parties, and also senior staff of government ministries is essential in promoting the municipal viewpoint of policy and legislative change.

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On February 6, 1985, the Association President and Executive Director met informally with the newly appointed Minister of Municipal Affairs and Housing, the Honourable **Dennis Timbrell,** and senior staff of the Ministry to present the principal programs and objectives of the Association. This informal dialogue initiated by the new Minister, established a firm basis for future provincial/association dialogue. On **March 1, 1985,** the Honourable **Dennis Timbrell,** briefly attended the AMO Board of Directors meeting to communicate to municipal political and appointed representatives of the province, the Ministry's continued interest in dialogue with the Association.

Association representives met again with the Minister of Municipal Affairs and Housing **Dennis Timbrell,** on **March 7, 1985,** to be advised of the 1985 unconditional grants announcement. At this informal meeting the Association provided specific comments regarding the 4.1% increase in unconditional transfers.

On May 16,1985, the Association met with the Honourable **Dennis Timbrell,** Minister of Municipal Affairs and Housing for discussion of a variety of long-standing concerns:

- forthcoming meeting with the Premier and appropriate members of Cabinet on compulsory and binding arbitration, the Police Act amendments, the Fire Department Act amendments.
- proposed amendments to the Planning Act.
- the 1985 unconditional grant announcement and access to statistical information regarding 1985 transfer payments.
- property tax reform and county/region-wide Section 63.
- community improvement guidelines.
- Report on Open-closed Meetings and Access to Information.
- the Municipal Conflict of Interest Act.

The Association President and AMO representatives attended an impromptu, **June 7, 1985,** meeting at the request of the Honourable **Dennis Timbrell,** Minister of Municipal Affairs and Housing to discuss the Association's report on municipal lot levies. Resulting from this consultation, a meeting sponsored by the Ministry was held June 24, 1985 with representatives from the Association, the Urban Development Insititute and the Ontario Home Builders Association. More detailed information on this subject is provided elsewhere in this report.

The Association President met informally on **July 10, 1985** with the **new Minister of Municipal Affairs, the Honourable Bernard Grandmaitre.** It is anticipated that a formal Association meeting with the Minister of Municipal Affairs will be scheduled for mid-September, for discussion of a variety of issues.

On **July 26, 1985** representatives from the Association Executive Committee attended a meeting with **the Honourable Robert Nixon, Treasurer of Ontario** and Minister of Revenue. AMO presented to the new Minister, the municipal perspective and long-standing policy positions on the following issues:

- the Liberal governments procedures regarding pre-budget consultation, in the preparation of the October 1985 Provincial Budget.
- the announcement of transfer payments to municipalities, specifically the need for stability and early warning.

- the Association's position on compulsory and binding arbitration
- funding for municipal infrastructure
- property tax reform, Section 63 and the recent OMB decisions regarding property tax assessments.

Future Consultation Meetings

At the time of preparation of this Annual Report the Association will not yet have met with the **Minister of Community and Social Services.** A meeting date has, however, been scheduled for August 14, 1985. The principal areas of discussion at the meeting will be: the proposed integration of family benefits/general welfare assistance; municipal daycare and social assistance funding.

The Association has requested a meeting with the **Premier and appropriate Ministers** to discuss an issue of long-standing concern - the compulsory and binding arbitration process, the progress of amendments to the Police Act and the Fire Department's Act. This will continue to be a priority for AMO this fall.

As well, the Association will be attempting to arrange this fall, formal meetings with specific Ministers on out-standing issues as well as the legislative and policy program of the new government. The Association anticipates continued co-operation and consultation with the provincial government on issues of mutual concern.

FEDERAL/ASSOCIATION CONSULTATION

The Association's role in federal/association consultation has been primarily in the form of communications to various Ministers as opposed to formal meetings. The Association did, however, request a meeting with **the Honourable Bill McKnight,** Minister Responsible for Canada Mortgage and Housing Corporation, to present AMO Report #84-10 "A Social Housing Overview: Current Programs and Principles". The Association will continue to pursue this consultation mechanism, particularly following the release of the federal governments program review on housing programs.

The federal government has been prompt in responding to the Association's resolutions on matters within their jurisdiction. Fairly comprehensive information on such matters as the ring-billed gull problems, licensing of cable television, acid rain, the regulation of ultra-light aircraft and rail transport issues are available at the AMO office to municipal members upon request.

ASSOCIATION PRESENTATIONS TO COMMITTEES OF THE LEGISLATURE

Standing Committee on Social Development
The Public Libraries Act, November 21, 1984

The Association President assisted by AMO staff presented AMO Report 84-8 "Response to Bill 93: An Act Respecting Public Libraries" to the Standing Committee on Social Development, in an effort to articulate the municipal

opinion on this legislation, prior to its passage through the Legislature. A full description of the Association's efforts in this area is provided elsewhere in this Annual Report.

Commission of Inquiry on the Regulatory Control of Mobile PCB Destruction Facilities, March 11, 1985

On March 11, 1985, the Association appeared before the Commission on the Regulatory Control of Mobile PCB Destruction Facilities to present AMO Report #83-11 "Response to the Ministry of the Environment Discussion Paper: Guidelines for the Regulation and Siting of Mobile PCB Destruction Facilities", plus additional comments, developed this fall on the matter. A complete description of the Association's position is provided elsewhere in this report.

AMO PARTICIPATION ON PROVINCIAL AND PROVINCIAL/ASSOCIATION COMMITTEES

For many years AMO had utilized as a mechanism of intergovernmental consultation, its participation on a variety of committees, generally established by the provincial government on issues requiring a high degree of advance consultation with the municipal sector. The Association Special Review Committee included in its mandate an examination of how AMO participates in these processes and in May, 1985, the Board of Directors endorsed a document which will provide guidance to the Association for these provincial/association relationships.

The report, recently approved by the AMO Board of Directors, establishes as its first principle the philosophy that provincial/association committees are "appropriate intergovernmental mechanisms for the exchange of policy and dialogue on subjects of principal interest to the provincial/municipal sectors...". The Association has then provided in this report documentation on past experiences with respect to AMO's involvement in provincial committees. Examples provided are such studies as:

- Provincial/Municipal Grants Reform (1976)
- Provincial/Local Government Committee on Property Tax Reform (1978)
- Family Benefits/General Welfare Assistance Integration Monitoring and Evaluation Committee (1983-84)
- Provincial/Municipal Committee on Open Meetings and Access to Information (1983-84)

The Association's report provides guidelines to assist the municipal participants on future committees, and hopefully the staff of the various ministries of the government. These guidelines include procedures regarding:

- the decision of AMO to participate, i.e. is it a priority to municipal government
- Association appointments
- developing the terms of reference of a joint study, to be mutually beneficial
- reporting relationships
- the consultation process of reporting back to the Association as well as the consultation process of utilizing the decision-making procedures of

AMO to respond to any document developed by a provincial/association committee

- the duties and responsibilities of an AMO representative to the intergovernmental committee

the responsibilities of AMO to its representative.

A more complete description of this report "AMO Involvement in Provincial/ Association Committees" can be found in the Report of the Association Special Review Committee, contained in the conference material.

As President of AMO I wish, however, to convey my personal concerns regarding AMO's involvement with the provincial/association committee mechanism. This past year AMO representatives have experienced difficulties in representing the Association and the municipal viewpoint to these joint committees.

The Family Benefits/General Welfare Assistance Integration Monitoring and Evaluation Committee, which completed its task in the late fall of 1984 with the release of the document "One-Stop Service" is an example of misunderstanding on the part of the Ministry of Community and Social Services and AMO. AMO did not clearly appreciate the Minister's perceptions of the study until its final stages. This misunderstanding was complicated by the fact that AMO was unable to establish communication with the Minister of Community and Social Services. The Ministry, in its part assumed municipal endorsation of the concept of the integration of the FBA/GWA programs by the Association's participation, despite the fact that AMO consistently suggested that it would be reviewing the matter thoroughly as an Association.

This past year the AMO Executive Committee and the Association Special Review Committee have attempted to address the matter of our relationship to the provincial government in these intergovernmental studies. This year 2 new studies were initiated. The Ministry of Natural Resources established the Joint AMO/ACAO Ministry Working Group on Conservation Authorities. Also AMO is participating currently, with the Ministry of Community and Social Services, in an analysis of social assistance funding (The Social Asistance Financial Arrangements Committee). It remains to be seen as to whether these processes will be an improvement over the past. However, AMO has attempted to clearly define its rules and procedures to the Ministries involved, for these above-mentioned 1985 studies.

As President, I wish to emphasize to the delegates of the 1985 Annual Conference that the Association, and more particularly representatives on these studies, have a difficult task. It is the Association's observation that there exists within most areas of the provincial senior civil service a lack of understanding of the role and responsibilities of AMO in acting on behalf of the municipal government sector. It is also clear that there is a lack of understanding on the part of provincial representatives of the provincial/ association consultative process and of AMO's overall policy development and decision-making structure.

As President, I also wish to stress that the Association is frequently placed in a "disadvantaged" position, in attempting to accomplish a provincial/municipal study. The terms of reference of a study are, on many occasions, ordered by the provincial ministry. The Association in attempting to "bargain" with the provincial government to establish a study and address a

problem of serious concern to the municipalities of the province, has on occasion been forced to restrict the terms of reference of the study. AMO has conpromised in order to achieve some degree of consultation and reform, as opposed to none.

In summary, AMO will be monitoring the progress of its present involvement in provincial/association committees very closely. AMO will continue to refine its procedures, with respect to such intergovernmental mechanisms developed this year. Primarily' however, AMO must seek to secure a more advantageous position for the municipal sector and for its representatives to these studies, in presenting the municipal viewpoint at intergovernmental committees. It is only when this has been achieved that provincial/association committees could ever be described as part of a "partnership" consultative process.

AMO POLICY REPORTS AND INITIATIVES

During the past year the AMO Board of Directors, the Section Executive Committees and the Association's standing and special committees have examined various subjects for the purpose of developing Association policy positions. Such policy issues, once approved, are presented to the Government of Ontario or the Government of Canada. Reports submitted to the provincial government are directed to the appropriate Ministers and to the Minister of Municipal Affairs and Housing. The Ministry of Municipal Affairs and Housing acts as an access point for liaison with the Government of Ontario, and the leading intermediary in facilitating the exchange of provincial/association policy and dialogue.

Association reports are also provided to all member municipalities, in published form, entitled "AMO Reports". The Association provides information and assistance to its membership in seeking policy, program, and legislative reforms for the enhancement of local government.

The Association draft policy positions are developed by:

- Section Executive Committees, namely the Large Urban, Small Urban (OSUM) County and Regional, Rural (ROMA) and Northern Ontario Sections of AMO.
- the Association's Legislative and Resolutions Committee as a standing committee of AMO.
- the Association special committees; namely:
  - Energy Policy Committee
  - Fiscal Policy Committee
  - Health and Social Services Committee
  - Housing Programs Committee
  - Municipal Labour Relations Committee
  - Planning and Environment Committee
  - Recreation, Parks and Culture Committee
- the Association's ad hoc committees; in 1984-85, the Economic Development Committee and the Special Committee on Integration of FBA/GWA.

All draft reports and positions are presented for full debate to the 84 member Board of Directors, prior to their transmittal to the governments.

A complete membership list of the committees has been included within this report as part of the Association's Honour Role.

THE LEGISLATIVE AND RESOLUTIONS COMMITTEE

The AMO Legislative and Resolutions Committee under the chairmanship of David Burr, Alderman, City of Windsor has held seven meetings since the last Annual Conference. In addition to dealing with the usual array of resolutions, as submitted by the membership, the committee also had the opportunity of reviewing new proposed legislation of interest to municipal government and submitted comments to the Ministry of Municipal Affairs and Housing.

The Legislative and Resolutions Committee presented a report on resolutions to each meeting of the Board of Directors. This continuing practice allows the Board to consider resolutions, between conferences, that have been recommended by the committee and that are in accordance with approved Association policy or of a more immediate nature. Those resolutions that are subsequently approved by the Board of Directors are forwarded immediately to the provincial and/or federal governments. A summary of these resolutions has been included with Section "C" of the Conference Resolutions Book.

AMO Bulletin --- A Complicated Procedure?

Over the past year, the AMO Legislative and Resolutions Committee was involved in the task of preparing an information bulletin entitled "Resolutions- A Complicated Procedure?" This project fulfulls two main objectives: resource material for analysis of the Association's resolutions process by the Special Association Review Committee, but more importantly, to clarify and provide guidance to the membership of the "intricacies" of the AMO resolutions process.

This long awaited document, was completed and published for circulation to the membership in April. The Bulletin basically comprises three main parts as follows: Part I "The AMO Resolutions Process", Part II "Guidelines for the Formulation of Municipal Resolutions" and Part III "The Presentation and Debate of Resolutions at Section Annual Meetings and the AMO Annual Conference". Colloquially speaking, this bulletin could be termed "How to get your resolutions through the AMO Legislative and Resolutions Committee and endorsed by the AMO Annual Conference".

The Legislative and Resolutions Committee encourages the delegates to take the opportunity to read the Bulletin thoroughly. Copies have been distributed in the conference kits.

Additional copies of the Bulletin are available upon request, at $2.50 each, from the Publication Centre, Association Offices. For further information regarding the AMO resolutions process or the preparation of resolutions contact: MacDonald Dunbar, Executive Director, or Beverley Allen, Director of Policy and Legislative Services, or Gloria Marchesano, Administrative Officer/Board of Directors and Resolutions.

Review of the "Rules of Presentation" of Resolutions at an AMO Annual Conference

The 1984-85 AMO Legislative and Resolutions Committee reviewed the present "Rules of Presentation" of resolutions at an AMO Annual Conference. This review originated from last year's unusual number of requests from delegates that the debate of resolutions within Section "A" of the Resolutions Book or the Late Resolutions package be "shuffled" around.

At previous AMO Conferences delegates have, on occasion during the presentation of the resolutions report, introduced motions requesting that a particular resolution from Section "A", of the Resolutions Book or in the Late Resolutions package, be brought forward for debate and action.

The committee, in its review, noted that in introducing a motion of this nature, the delegate would usually refer to one of the two following reasons:

- representatives from the municipality or organization submitting the resolution would be leaving prior to the adjournment of the conference and therefore would not be present to speak to the matter on the conference floor for debate.
- insufficient time to complete the debate of resolutions.

At the 1984 AMO Annual Conference, the practice of requesting that a particular resolution from Section "A" of the Resolutions Book or in the Late Resolutions package be brought forward for debate and action, was introduced on the conference floor during the resolutions session more times than usual in comparision to previous AMO conferences.

The Committee, in reviewing this phenomenom noted the problems created and the delay with the report of the AMO Legislative and Resolution Committee, time which is needed for debating all resolutions, contained with the First Report and the Late Resolutions Report. Subsequently, the Committee has adopted the following proposal with the approval of the Board of Directors, to amend the "Rules of Presentation" to address the question of allowing delegates to introduce motions for the reordering of the resolutions as they appear in Section "A" of the Book and the "Late Resolutions Report":

> "That a delegate wishing to have a resolution moved forward for debate within "Section A" of the Book, may do so, provided the delegate introduces such a motion during the opening portion of the first session on resolutions dealing with procedures, and provided the delegate receives a seconder. The Chair shall then allow the mover to address the motion to have a resolution moved forward for debate. The Chair shall then put the question, allowing no debate with respect to the motion to bring forward. A resolution so moved for debate within Section "A" shall be introduced for discussion following the presentaion of the "preeminent resolutions report". This rule does not apply to resolutions as contained within the "Late Resolutions Report".

Organization of the Conference Resolutions Book

The AMO Legislative and Resolutions Committee undertook a review of the organization of the annual resolutions book. The previous resolutions books were divided into five sections: Sections A, B, C, D and E, to provide more time or opportunity to discuss resolutions and reduce the number of resolutions deferred for consideration due to lack of time within the conference schedule.

The Committee agreed that the basic format of the resolutions book was suitable in trying to reduce the number of unnecessary resolutions to be debated before the conference floor, with the exception of Section "D", resolutions that are the same or similar to resolutions either approved by recent annual conferences or similar to resolutions or reports approved by the Board of Directors.

The Legislative and Resolutions Committee with the approval of the Board of Directors at the May Board meeting, adopted the following recommendation:

> "That since Section "D" usually consists of no more than six resolutions and due to the onus placed on staff in determining whether a resolution should be placed within the Section, that Section "D" be eliminated. Resolutions that would normally fall within this Section would be placed before the conference floor for debate with Section "A"".

As a result of the approval of the foregoing recommendation, the 1985 Conference Resolutions Book has been recognized to reflect the change.

Association Policy Guidelines

Once again, the AMO Legislative and Resolutions Committee, with the support of the special committees of the Association and the Section Executive Committees has reviewed proposals for amendments to the existing Policy Guidelines of the Association. The Legislative and Resolutions Committee will be presenting recommended amendments to the Annual Conference. The report on proposals for amendments to the present policy guidelines is contained within the conference kits.

1984 Resolutions

The number of resultions submitted to the Annual Conference, including the late resolutions totalled 223. Of this number, 141 were approved for submission to the provincial and federal governments. These resolutions, together with the newly amended Policy Guidelines and AMO Constitution, were reprinted for submission to the appropriate ministries of both levels of government, and circulation to the membership. Furthermore, responses to the approved 1984 resolutions have been received and a summary report, prepared by the Provincial Municipal Affairs Secretariat of the Ministry of Municipal Affairs and Housing, is available at the registration area during the conference, or from the Association offices.

1985 Resolutions

The 1985 Resolutions Book, a copy of which has been distributed to each delegate, contains 200 resolutions. At the time of writing, 20 late resolutions had been received. The distribution of the resolutions within the "First Report of the Legislative and Resolutions Committee" is as follows:

- resolutions recommended for debate at Annual Conference:

  Section A: Part I - 134
  Part II - 29

- resolutions not requiring debate an Annual Conference:

  Section B: 7
  Section C: 27
  Section D: 3

Descriptions on the foregoing sections and parts have been included within the Resolutions Book.

The Legislative and Resolutions Committee has also selected "pre-eminent resolutions" for this year's Annual Conference and has selected 10 resolutions thought to be of significance. Copies of the "Pre-eminent Resolutions Report" are contained within the conference kits.

GENERAL

AMO Response to Bill 111 An Act to Revise the Line Fences Act

Over the years, the **Rural Section Executive Committee (ROMA)** has played an important role in keeping this legislation current. Recent judicial decisions indicated that there was a definite need for improved procedures and further clarification of certain provisions of the Act.

Bill 111 was drafted by the Province and received First Reading in June, 1984. The Rural Section Executive Committee prepared extensive comments on the draft bill and the Association has recommend the following:

- retain the fence viewers
- establish a Line Fences Tribunal to hear appeals, instead of the courts
- the Rural Section (ROMA) should be a party to discussions on the design and composition of the Tribunal
- improved direction for fence viewers in adjudicating disputes
- precise statements needed as to fence viewers jurisdiction
- amounts added to the collector's roles should be "deemed to be taxes" to insure collectibility

The bill was recently re-introduced in the Provincial Legislature as Bill 23. The Rural Section will again be closely monitoring the progress of this draft legislation through the House.

The Agriculture and Food Committee of the Rural Section met recently and discussed the current Line Fences Act at a meeting of June 1985. Specifically matter of whether or not a statute, by-law or agreement, entered into as a condition of consent, minor variance or extension of non-confirming use may impose a duty on one adjoining owner for fence construction and/or maintenance was reviewed. The Committee will be discussing this issue further.

County Roads Committees

During 1984 the **County and Regional Section Executive Committee** prepared and submitted to the Ministry of Transportation and Communiciation on behalf of AMO amendments to the Public Transportation and Highway Improvement Act that would give county governments flexibility to establish procedures for county roads committees that would best suit local needs and circumstances. During 1985 the Section Executive Committee reviewed draft legislation as prepared by the Ministry of Transportation and Communications and finalized the desired amendments to Sections 45, 46(2) and 47 of the Public Transporta-

tion and Highway Improvement Act. The provisions drafted are permissive and would allow county councils the same flexibility as presently exists within legislation governing Regional Governments.

In early 1985, the former Minister of Transportation and Communications advised that it was felt that not all counties support this proposal. Therefore, the Minister decided to request a resolution from each county council indicating its support or non-support, and in February, 1985, a letter requesting a resolution of support or non-support was sent to all county councils by the Minister. In March, 1985, the Association also sent a letter to all county councils explaining AMO's position on the matter and urging the counties to make their views known.

As of June 1985, nearly all county councils have responded as being either in favour of the proposed changes or opposed to them (supporting status-quo). Both the Association and the Ministry of Transportation and Communications are awaiting the response of the remaining councils to determine the overall level of support throughout the Province for the changes to county roads committees appointments.

Municipal Licensing

The **Large Urban Section Executive Committee,** over the past year, has been monitoring the formation of a private members bill for municipal licensing, being undertaken by the City of Brantford. This bill is being formulated with the support of both the City and the Chamber of Commerce and it is hoped that the resultant bill will be accepable to the Province, municipalitites, and chambers of commerce throughout the Province.

The Association, through its Large Urban Section Executive Committee, has requested the opportunity to review the proposed private member's bill, once it has been accepted by both the City of Brantford and the Brantford Chamber of Commerce, to determine its Province-wide application. The finalization of the bill is close at hand and the Large Urban Section anticipates reviewing of the draft bill for its application to all municipalities and assisting the Association in achieving general licensing legislation.

The Dog Licensing and Livestock and Poultry Protection Act

In light of the number of resolutions regarding the Dog Licensing and Livestock and Poultry Protection Act, the **Rural Section Executive Committee** has decided to undertake a review of the current legislation. In June, 1985 the Agriculture and Food Committee of the Rural Section met with the Director of the Farm Assistance Progress Branch of the Ministry of Agriculture and Food to discuss the various municipal requests for amendment to this Act.

The various items discussed by the Committee with regard to the Dog Licensing and Livestock and Poultry Protection Act included:

- more detailed definitions of some items
- fees for dog tags included in licenses
- making various fines the individual discretion of municipalities

- raising various fines to high enough levels to act as true deterrents
- entry rights of animal control officers
- jurisdictional question of destruction of livestock by wolves vs. dogs
- insurance claims re: dog and wolf attacks on livestock
- appeals of valuers decisions

The Rural Section Executive Committee, this spring, thoroughly reviewed the Act and has prepared a brief containing specific recommendations for legislative change and improvements. This report, on proposed amendments to the Dog Licensing and Poultry Protection Act, will be presented for debate and approval to the August 1985 AMO Board of Directors meeting.

Municipal Inspectors Training Education Council (MITEC)

The Municipal Inspectors Training Education Council (MITEC) was established by the Housing Renovation and Energy Conservation Unit of the Ministry of Municipal Affairs and Housing in 1983, to develop a comprehensive education program for municipal building officials. The provincial committee comprises Ministry staff, representatives from the Ontario Building Officials Association, the Ontario Plumbing Officials Association, the Ontario Municipal By-Law Enforcement Officers and AMO. The Ministry of Municipal Affairs and Housing through MITEC offered in January 1985, the introductory level of the courses being developed by the committee "The Inspector and the House", at several municipalities across the province. The Association although not highly involved in MITEC has monitored over the past two years its activities, through its **Housing Programs Committee.** Information regarding the AMO representatives to the provincial/municipal committee is contained in the Honour Role of the Annual Report.

Recent Municipal and Building Industry Initiatives

As delegates may recall, the former Minister of Municipal Affairs and Housing, the Honourable Claude Bennett, announced to the 1984 AMO Annual Conference the "Building Together" program, a program to enhance the building environment for all partners. In November, 1984, a Building Action Steering Committee was established by the Ministry to assist and provide advice to the Buildings Branch, on the implementation and administration of the building Action Program. This committee also reviews applications for the administration fund and training grants. This group comprises both municipal and industry representatives. It is the Association's understanding that the initiatives include a review of building regulations under the Ontario Building Code and the Ontario Fire Code. Future action regarding regulatory reform in these areas well be closely monitored by AMO.

Noise Barriers along Municipal Roads

In the fall of 1984, the Ministry of Municipal Affairs and Housing approached AMO with a request to provide comment on a discussion paper on the subject of noise attentuation barriers along municipal roads. The report examined the possibility of municipalities constructing and maintaining noise barriers under local improvement procedures. The Association on the advise of the **Fiscal**

Policy Committee, the Large Urban and County and Regional Executive Committees has supported the above concept. The Ministry has since indicated that legislative change to provide for a mechanism for municipalities to install noise attenuation barriers will be forthcoming.

Public Swimming Pool Regulations

In June, 1984, the Association forwarded to the Minister of Health a comprehensive report on the draft public swimming pool regulations under the Health Protection Promotion Act. The AMO comments were developed by an inter association committee; which included representation from AMO, from the Parks and Recreation Federation of Ontario, the Royal Life Saving Society of Canada, the Red Cross, the YMCA and the Association of Aquatic Personnel of Ontario, and were reviewed thoroughly as well by the Association's Recreation, Parks and Culture Committee.

More recently, the **Recreation, Parks and Culture Committee** and the Association's representative to the above-mentioned inter-association group, have been pursuing revisions to Regulation 381/84, Public Pools under the Health Protection and Promotion Act, which became effective July 1, 1984. the Association and the joint committee are appreciative of the fact that the proclaimed regulation for public pools does contain many of the proposals put forth by AMO in the past few years. The Recreation, Parks and Culture Committee, has for the past months, sought revision to the sections of the new regulation with respect to swimming pool supervision in the instructional environment. This group continues to pursue refinements to the regulation, for the enhancement of safety in public and municipally operated swimming pools.

Gas Franchise Agreements

The **County and Regional Section Executive Committee** decided to include as part of its workplan, the report of the AMO ad-hoc committee on gas franchise agreements. This report identifies specific concerns with respect to the present agreements, legislation and procedures governing the provision of gas services.

The report of the AMO ad-hoc committee was endorsed by the AMO Board of Directors at its meeting of November 30, 1984 and subsequently submitted to the Minister of Municipal Affairs and Housing and the Minister of Energy.

The report identifies such specific concerns as:

- cost sharing arrangements relative to gas line relocations
- the authority to control the location of gas lines within municipalities, as related to the cost sharing of any relocation
- the question of allowing gas lines to be installed on bridges with regard to cost sharing arrangements
- the jurisdiction over the right to distribute and sell gas vs. the jurisdiction over the right to locate lines in public roads and rights-of-way
- gas franchise agreement expiry dates
- adherence to municipal by-laws

- encouragement of the formation of utility co-ordinating committees

AMO has requested an in-depth review of these issues by the Ministry of Energy and the Ministry of Municipal Affairs and Housing. On June 24, 1985, a meeting was held between representatives of the Ontario Energy Board, the Ministry of Energy, AMO's Sub-Committee on Gas Franchise Agreements and AMO staff. Each concern raised in the original AMO report was discussed in some detail. Ontario Energy Board officials were quite receptive to a number of the concerns raised and will be contacting AMO further with regard to feasible methods of overcoming these difficulties.

MUNICIPAL FINANCE

The Commission on the Financing of Elementary and Secondary Education in Ontario

In January 1985 the Association forwarded a communication to the Chairman of the Commission on the Financing of Elementary and Secondary Education, as developed by the AMO **Fiscal Policy Committee.** It was determined that AMO would not present a comprehensive study to the Commission but a statement of principles, to establish the basis of the Association's vital interest in the issue of education funding. It is anticipated that the Commission will produce its report to the Government of Ontario in the fall of this year. The Association will then determine the need for further study and the development of a full presentation on this issue.

The Commission's terms of reference include:

- a review of the apportionment and allocation of provincial funds to school boards
- alternative methods of financing
- the degree of local participation in meeting education costs through property taxation

The Association in January reiterated some of its current policies to the Commission, to assist in their task of investigating all aspects and viewpoints on education funding. AMO stressed to the Commission the following:

- strong opposition to the concept of pooling industrial/commercial assessment for redistribution province-wide
- opposition to the intrusion of the provincial government in the municipal tax base with respect to the concepts of pooling
- consideration of a residential equalized assessment factor for apportioning education costs
- concerns regarding the extension of separate school funding and its potential impact on the municipal tax base

AMO Report #84-7 "Response to Bill 102 An Act respecting the Sale of Lands for Arrears of Municipal Taxes

AMO, in the fall of 1984 submitted its comments to the provincial government on Bill 102 An Act respecting the Sale of Lands for Arrears of Municipal

Taxes. The Association's report, prepared by the **Fiscal Policy Committee, the County and Regional Executive Committee and the Rural (ROMA) Executive Committee** was based in part on resolutions approved by the 1984 Annual Conference and on previous recommendations regarding the earlier draft legislation, Bill 138. The re-introduced Bill 102 allowed the opportunity for further municipal input on this issue of tax arrears legislation. The Association's comments were directed to the Ministry of Municipal Affairs and Housing, to assist in the debate of the matter in the fall session of the Legislature. AMO was also in contact with both opposition parties, to advise of the municipal perspective, during the final stages of debate in the Legislature.

AMO supported in principle the concept of the new legislation of a single uniform system to deal with the sale of lands for tax arrears. However several points requiring further amendments were brought to the attention of the government:

- mandatory registration by the treasurer of eligible properties unless otherwise directed by council
- a commission of ten per cent of the selling price of land disposed of under the proceedings of tax sale, for municipalities

AMO also at this time requested a review of the existing legislation to clearly designate that charges on the tax collectors roll be accorded the same status as taxes.

Bill 102 received Royal Assent in November 1984, to permit the implementation of the new uniform system in the new year.

AMO Report #85-4 Report of the AMO Joint Committee on Sewer and Water Services

In 1984 the then Minister of the Environment the Honourable Andrew Brandt stated in a speech at a County and Regional Conference that the Ministry was interested in developing a new policy for financing sewer and water services to rural and small urban municipalities of the province. The Minister expressed the intent of the government of working towards promoting underground services for small towns in Ontario.

In response to these statements, the **County and Regional Section, the Rural Section (ROMA) and the Small Urban Section (OSUM)** agreed to include this issue in their workplans and established a joint Section Committee to fully review the matter and prepare recommendations to the Government of Ontario. The Sections of the Associaiton are appreciative of the guidance provided by the Municipal Engineers Association an affiliate of AMO, in their participation in this Joint Section Committee.

The report produced by the Joint Committee and adopted in March 1985 by the Board of Directors focusses extensively on financial issues, namely the massive accumulated operating deficits produced by Ministry-operated sewer and water plants. Accumulated operating deficits have reached a level of $22,133,881 and have increased the capital obligations by over twenty-eight per cent for sewer and water services in small urban and rural municipalities.

The Association's report also fully examines the November 1984 Ministry of Environment changes to the grants program for sewer and water services for

small urban and rural municipalities. The Association has viewed positively the increase in provincial assistance, to a maximum of 85 per cent, for construction of sewer and water systems in communities of less than a 1000 population. However, AMO has stressed to the provincial government that unless the total dollars available are increased, project construction will decrease, offsetting many of the potential benefits of the Ministry's initiative.

The following briefly summarizes some of the recommendations contained in the AMO reports:

- re-establishment (or the establishment of a similar program) of the Community Services Contribution Program
- increased accountability of Ministry-operated projects to municipal council by submitting annual operating budgets for existing projects no later than October 1 of each year
- increased accountability to municipal council by ensuring that municipal council approves the final design and construction costs, before final project approval
- provisions to allow the municipal councils with the legislative responsibility for sewer and water services, to assume this responsibility from the Ministry of Environment, if they so desire
- a request that the provincial government consider relieving municipalities of a minimum of 25% of the accumulated operating deficit for sewer and water, the amount of the "write off" dependent upon municipal fiscal capacity and OMB guidelines

AMO submitted the above in March 1985 and to date the Association has not received a comprehensive response from the Ministry of Environment on these issues. The Association will be scheduling a meeting with the new Minister of Environment and perhaps the Treasurer of Ontario in the immediate future to re-submit its views and pursue improvements to sewer and water funding, on behalf of its members.

AMO Report #85-3 Municipal Infrastructure in Ontario: Funding Inadequacies

On March 22, 1985 the **Large Urban Section Executive Committee** hosted a one-day "Tri-level Symposium on Municipal Infrastructure". A full description of this event is provided elsewhere in this annual report. The Association prepared a submission to the federal and provincial governments for distribution at this symposium, which contains highlights of current studies by various organizations including work done by AMO, the Federation of Canadian Municipalities, the Ontario Good Roads Association and TRIP Canada.

The document presents four principal recommendations to the governments:

1. the restoration or replacement of the Community Services Contribution Program
2. support of the Ontario Good Roads Association recommendation that "the allotment for roads (increase) by 75 million subsidy dollars in each of the next five years to partially meet the requirements of participating municipalities"

3. that the Ministry of Environment increase their level of funding for sewer and water projects
4. that in conjunction with the above discussions concentrate on examining alternative and additional local government funding sources

To date AMO has not received an official response from either level of government regarding AMO Report #85-3 "Municipal Infrastructure in Ontario: Funding Inadequacies". The Association will continue to present its views to the federal and provincial governments on the rehabilitation of municipal infrastructure.

Grant Reform

Unconditional Grants

At a May, 1985, meeting with the Honourable Dennis Timbrell, the former Minister of Municipal Affairs and Housing, AMO reaffirmed its request for detailed statistical information on the most recent transfer payment announcement, specifically a breakdown of the number of municipalities in the 2% unconditional funding guarantee range. The Minister indicated a willingness to provide this data, provided that confidentiality would be guaranteed by AMO. The **Fiscal Policy Committee** agreed to this conditon, and has appointed a subcommittee to review the data. AMO is presently at the stage of initiating this review process.

Social Services Conditional Grants

The announcement of the 1985 conditional social services grants to municipalities was not made by the province until April 11, 1985. In light of the late date of this announcement, and the resulting problems encountered by municipalities whose budgets had to be finalized before the anouncement was made, the **Fiscal Policy Committee** has approved a resolution for consideration at the Association's Annual Conference, requesting that announcements concerning the level of conditional grants be made prior to the beginning of the municipal fiscal year, or at the latest, at the same time as the announcement concerning unconditional grants.

The AMO Fiscal Policy Committee will continue with its ongoing review of the transfer payment system.

Property Tax Reform/Section 63 of the Assessment Act

County and Region-wide Section 63

At the request of the **Fiscal Policy Committee**, senior representatives from the Ministry of Revenue and the Ministry of Municipal Affairs and Housing met with the committee in May, 1985 to discuss Section 63 of the Assessment Act. The primary topic of discussion was the definition of a "consensus" required for implementing a county or region-wide Section 63. At that time, the provincial representatives indicated that "consensus" is not presently defined in instances where one or more local municipalities within a region or county are not in favour of a Section 63. Nor is a "consensus" likely to be defined until the province is faced with such a situation.

The province also indicated, at that time, that no legislation presently exists that would allow a county or region-wide reassessment under Section 63. As approximately 70% of all Ontario municipalities are now under Section 63 or market value assessment, the development and implementation of such legislation, and the determination of what constitutes a "consensus" referred to above, constitute two of the major hurdles standing in the way of comprehensive property tax reform.

Condominium Reassessment

In September, 1984, the Supreme Court of Ontario handed down a ruling concerning condominium assessment in the Region of Peel which will have a significant impact throughout the province. The decision states that, notwithstanding the freeze on assessment rolls imposed by section 62 and 63 of the Assessment Act, under Section 63 (1) of the Act the assessor may "alter the value of an assessment where he is of the opinion that it is inequitable with respect to the assessment of similar property in the vicinity". The Court further ruled that Section 65(2) of the Act requires that condominiums be assessed annually in the same proportion to market value as that of owner-occupied single family residences.

The effect of this ruling, which was subsequently reinforced by a similar Supreme Court of Ontario ruling involving the Borough of York, has been to require annual reassessment of all condominium units in relation to single-family residences.

The AMO Fiscal Policy Committee will continue to monitor this matter.

Lot Levies/Front-End Financing

The long-standing issues of lot levies and front-end financing were once again on the agenda. In February, 1985, AMO representatives of the **Fiscal Policy Committee** met with representatives from the Urban Development Institute and the Ontario Home Builder's Association to try to reach agreement on outstanding issues. At that time, an informal consensus was reached on many of the matters under discussion, but the imposition of commercial/industrial levies remained contentious issues.

At a subsequent meeting between AMO and the Honourable Dennis Timbrell, then Minister of Municipal Affairs and Housing, the Minister offered to make Ministry staff and other resources available in an effort to resolve the outstanding issues. On this basis, AMO agreed to meet with representatives from UDI, OHBA, and the province to try to reach an agreement on legislation to be proposed, and the methods by which any such legislation could be policed, once passed.

Social Assistance Funding Arrangements

One of the preliminary recommendations of the study of FBA/GWA integration specified that a special committee, comprised of representatives from the Ministry of Community and Social Services and AMO, should be established to examine the arrangements for funding income maintenance administration and delivery, in light of the anomalies demonstrated by the integration test pro-

jects. In response to this recommendation, Association and Ministry representatives negotiated the following consultation process.

Committee Structure

- 6 AMO representatives and 3 Ministry staff
- Chairman - Robert Barker (Mayor, City of Peterborough)

Terms of Reference

To review and rationalize, to the extent possible, the cost-sharing arrangements of General Welfare Assistance, including the cost of administering the FBA program in integrated municipalities. Specific components to be examined include: all GWA and FBA administration costs (shareable and non-shareable), the special assistance formula, supplementary aid, assistance for non-residents, and Indian welfare. The timeliness of federal transfers under the Canada Assistance Plan and standards for automatic subsidies will also be examined.

Timeframe

The rationalization of cost-sharing arrangements for both GWA and FBA will be conducted in concert, with a report to be produced in mid to late 1985.

Reporting Relationship

It has been agreed by AMO and the province that the Social Assistance Funding Arrangements Committee's deliberations and review materials would be confidential. The Committee's report will also be confidential, until released by mutual consent of the Minister of Community and Social Services and the President of AMO.

MUNICIPAL LABOUR RELATIONS

The Police Act Amendments

As reported in the 1984 President's Report, it is fair to state that AMO has long debated and promoted with the provincial government amendments to the Police Act. Association efforts to amend this legislation pre-date 1972.

Over the course of the past two years, the **Section Executive Committees, Labour Relations Committee** have monitored the deliberations of the Police Act Review Committee, under the chairmanship of staff of the Ministry of the Solicitor General.

In a communication dated June 8, 1984, the AMO President advised the Solicitor General, that in that the April, May and June, 1984 meetings completed the deliberations of the Police Act Review Committee, the Association anxiously awaited the introduction of amending legislation for the fall 1984 session of the Legislature. At that time, the President also requested clarification of the government's review of the arbitration process, and its impact on the Police Act and Fire Departments Act reviews. A complete response to this 1984 communication was not received by AMO.

In November 1984, the Association was contacted and advised that the Police Association of Ontario had submitted to the Solicitor General a comprehensive proposal for amendments to the Police Act. This Police Association of Ontario submission offered over forty recommendations to amend the current legislation. The Association considered it unfortunate that the Ministry would accept a new proposal at this late stage of the process. Once again, the Ministry considered it appropriate to reconvene the Police Act Review Committee and noted that they planned to convene such meetings early in 1985.

On January 22, 1985, the Ministry confirmed two meeting dates for the Police Act Review Committee, February 4th and 26th, 1985. These two meetings were spent reviewing, clause-by-clause, the Police Association of Ontario submission. At the end of the February 26th meeting, Ministry staff advised that a sub-committee reviewing the discipline issue would meet by the end of March 1985. (A Provincial election was called at the end of March.)

Regardless of the fact that all parties believed that the review committee had more than fulfilled its responsibilities, the Ministry of the Solicitor General insisted that discussions should continue. It became apparent that the government, at this time, was not prepared to introduce an amended Police Act into the Legislature.

The Association's position on this important matter is articulated in AMO Report 82-9, Amendments to the Police Act.

The Fire Departments Act Amendments

The Association has made regular status reports to its membership on this long-standing priority issue.

The most recent review process on the Fire Departments Act began in August 1982 under the chairmanship of the Assistant Deputy Minister, Ministry of the Solicitor General.

The Association offers the following information as its most current status report. Until the fall of 1984, representation included the Ontario Fire Chiefs Association, the Ontario Professional Fire Fighters Association, the Ontario Municipal Personnel Association, AMO, and the Minstry on Municipal Affairs and Housing.

From August 1982 to late 1984, several meetings were conducted with the above-noted representation in attendance. It was believed, that significant progress had been made by the review committee, evidenced by the fact that a fifth draft Act was the subject of discussion. At that point in time, the Ministry considered it appropriate to expand the review committee by permitting additonal reperesentation by the Federation of Professional Fire Fighters of Ontario. In addition a new Deputy Solicitor General, was appointed as Chairman of the review committee. The Association of Municipalities of Ontario considered it unforunate that changes to structure were made at such a late stage of the process.

In any event, AMO has continued its active participation on the review committee, with the same ultimate objective, that the review would result in a new Fire Departments Act which would more closely meet the needs of Ontario

communities and increase the effectiveness of administration and fire fighting services within Ontario.

The last review committee meeting was held on October 10th, 1984. Since that time, the staff of the Ministry of the Solicitor General have advised that both fire fighter associations have formally resigned from the consultative process.

Without going into detail, it should be noted that the Ontario Professional Fire Fighters Association has implemented at least two lobby mechanisms in order to further delay legislative changes. They maintain that absolutely no change to the existing Fire Departments Act is required.

The Association of Municipalities of Ontario, through its **Labour Relations Committee,** continues to place a high priority on this policy matter and will continue to press the government for the legislative changes which are deemed necessary. The Association's position is detailed in AMO Report 82-12, Amendments to the Fire Departments Act.

Compulsory and Binding Arbitration

AMO's comprehensive position, "Compulsory and Binding Arbitration - A Proposal", (formerly AMO Report #40) offers valid recommendations for the rationalization of the existing systems. The Association continues to press the government for implementation of this position.

The Association bases its position on the fact that the current arbitration processes governing police, fire fighters and hospital workers are in definite need of rationalization. AMO's position on this matter is dated September 1980, and shortly thereafter the report was presented to the Premier of Ontario.

In September 1983, the Honourable Larry Grossman, then Treasurer of Ontario and Minister of Economics, announced the formation of a government interministerial committee to comprehensively review the issue of compulsory and binding arbitration in Ontario's public sector. Since then, the Association has repeatedly urged the government to release the findings of the interministerial committee. To date, AMO has ascertained that the proceedings of this process are still at the provincial staff level stage.

At the Provincial/Municipal meeting of May 16, 1985, the Association requested the assistance of the Honourable Dennis Timbrell, Minister of Municipal Affairs and Housing, in arranging a meeting with the Premier to discuss this very important matter and receive information on the progress of the interministerial committee.

It is important to note that the amount of time being taken in the government's review of arbitration has caused significant delays in the progress of amendments to the Police Act and Fire Departments Act.

Fire Fighters' Occupational Health and Safety Act Committee

This group has been meeting for several years, as an advisory committee to the Ministry of Labour, for the development of regulations to the Occupational Health and Safety Act with respect to fire fighters protective clothing. The committee was responsible for developing and proposing the minimum helmet standard which became mandatory, for both full-time and volunteer, several years ago.

Although the Association was always afforded the opportunity for representation on this committee, due to insufficient time and resources, AMO was unable to formally appoint anyone in this capacity until 1984. The Association's **Labour Relations Committee,** however, continued to monitor the committee's developments through the receipt of their formal recordings.

In late 1984, the Association exercised its right for representation by appointing a representative to this special committee. The committee also includes representation from the Ontario Fire Chiefs' Association (3), the Volunteer Fire Fighters (1), the Ontario Professional Fire Fighters' Association (3), and the Federation of Ontario Fire Fighters (3). Due to the fact that the committee makes its determinations by conducting formal votes, it appears that regardless of the nature of the motion any issue can be carried as long as both fire fighter associations vote together.

The Association of Municipalities of Ontario has advised the Minister of Labour of this concern, noting that because of this voting and procedural inequity, recommendations of this special advisory committee may not necessarily be representative of municipal government.

Association representatives will continue to monitor the deliberations of the committee.

Bill 141 - An Act to Amend the Employment Standards Act

This proposed legislation has been the subject of considerable discussion over the past few months.

In March 1984, the Association circulated to its membership a synopsis of the current provisions of the Employment Standards Act as compared to the provisions of Bill 141.

This legislation has not received royal assent to date, and Ministry of Labour staff have since advised AMO that the bill will not proceed in this session of the Legislature in its present form. However, when enacted, Bill 141 will likely: i) extend the principle of equal pay for work of equal value; ii) extend employment protection to all pregnant employees, not only those who have worked for the employer for more than twelve months and eleven weeks, as is currently the case; iii) for entitlement to the 17 weeks maternity leave, reduce the required service period from the current 12 months and 11 weeks to a period of 12 months; iv) permit an employee who adopts a child to take up to 17 weeks of leave following the placement of a child.

The Association will continue to review future developments in this area.

Canadian Charter of Rights and Freedoms

Of significant concern is the implementation of "Equality Rights", Section 15, of the Canadian Charter of Rights and Freedom. This section became effective on April 17th, 1985, and since then the courts have been flooded with appeals. There are many unanswered questions and will continue to be, until such time as the courts make specific rulings.

The Association's **Labour Relations Committee** has identified some areas of concern to municipalities:

- mandatory age of retirement,
- job evaluation in terms of employment equity,
- equitable work-force composition relating to women, native people, the disabled, and other minorities.

In any event, this issue is now a major consideration in day-to-day municipal personnel operations, and the AMO Labour Relations Committee will continue to monitor developments in this area.

1985 Guidelines for Municipal Bargaining and Establishment of Compensation Packages

In December 1984, the AMO Bulletin on 1985 Guidelines for Municipal Bargaining and Establishment of Compensation Packages was released to its membership. The Association has circulated annually, since 1978, its report on guidelines for municipal bargaining.

The report provides direction for municipal bargaining in Ontario and, therefore, the recommendations within the document address the most pertinent terms and conditions of municipal collective agreements.

Generally, the 1985 Guidelines address the issues of i) inequities that may result from the government's restraint program; ii) percentage increase in total compensation; iii) the governments proposed review of compulsory and binding arbitration; iv) management rights provisions; and v) guarding against new trends in municipal collective bargaining leading to increased costs.

The Association expresses its appreciation to the **Ontario Municipal Personnel Association,** which prepares this document annually for AMO and the municipalities of the province.

Report on Public Sector, Joint Labour-Management Pay Research Agency

The Minister of Labour and the Solicitor General solicited AMO's opinion on the establishment of a joint labour-management, public sector pay research agency. The **Labour Relations Committee** studied this proposed government initiative and questioned the need to establish an agency of this nature, as most labour and management organizations currently provide their membership with this type of collective bargaining information.

A report was prepared by OMPA, endorsed by the AMO Board of Directors on December 1, 1984, and forwarded to the provincial government. Well worth

noting are the following comments contained in the report:

> "The fact that this proposal has been coupled with the issue of a review of the interest arbitration process seems to imply that the absence of comparative compensation data is one of the problems with the system. AMO does not agree. As anyone involved in the process is aware, there is no shortage of data, presented by both parties at an interest arbitration proceeding, and any differences of opinion as to the accuracy of such data do not materially affect the outcome."
>
> "AMO believes that both parties should seriously question the allocation of financial and human resources of the taxpayers of Ontario in order to duplicate existing systems."
>
> "The creation of such an agency, by implication, endorses the concept of standardized wage rates for comparable positions across the province. There can be no doubt that the existing process invites arbitrators to make awards based on "parity" with no recognition of differing local conditions."
>
> "...there are in excess of 800 individual employers involved and economic conditions in Cornwall may, at any given point in time, be quite different than those in Metro Toronto or Kenora. These differences exist in private sector employment and certainly should be reflected in public sector, multi-employer relationships."
>
> "Arbitrators should consider the local economic climate in awards."

AMO adopted the above position that such an agency is not required, and further that the province utilize resources allocated to the implementation of such an agency to expedite their review of the interest arbitration process with a view to establishing a fair and impartial system which will reflect the reality of local conditions and free collective bargaining.

Affirmative Action

Municipal Affirmative Action has been the subject of considerable discussion over the past year.

The AMO Labour Relations Committee in reviewing municipal resolutions on the subject have agreed with the principle that affirmative action programs should be applicable to all employees and not restricted to women only. The Labour Relations Committee informally discussed the Affirmative Action Program of the Ministry of Municipal Affairs and Housing, its guidelines and funding policy for municipalities wishing to implement affirmative action programs for women. Concerns were expressed regarding the limited scope of the Ministry's program, its mandate, objectives, and funding.

As a result, the Labour Relations Committee has developed a resolution which will be debated at the 1985 AMO Annual Conference.

RESOURCE DEVELOPMENT

AMO Ad Hoc Committee on Economic Development

In August 1984 the Board of Directors approved the formation of the **Ad Hoc Committee on Economic Development** in response to questions raised by many AMO member municipalities about economic development. Many municipalties were unclear of the scope ofeconomic development, and uncertain of the role municipalities could play in strengthening local economic development and business prospects. The principal purpose and tasks of the Ad Hoc Committee were established as follows:

- data collection on the issue of municipal economic development through a membership survey
- dependent upon the data collected, the preparation of an information booklet, which could include case studies of municipal experiences
- information sharing through a workshop/seminar to be held in 1985

A three part survey for distribution to AMO member municipalities was developed as follows:

Part I Organizational Structure: The purpose of this section of the questionnaire was to obtain general information about the structure of the economic development function in Ontario's municipalities.

Part II Local Government Initiatives: The purpose of this section of the questionnaire was to produce a listing of new initiatives/approaches undertaken by municipalitites to develop their local economies.

Part III Government Programs: The purpose of this section of the questionnaire was to determine how the economic development function in municipalities is involved in assisting businesses to access government programs, and their impact. The intent was also to obtain information on the degree of success municipalities have experienced in obtaining and using government financial and assistance programs for their economic development organization.

The Ad Hoc Committee was pleased with the over 60 per cent rate of return of completed questionnaires, of which almost 150 indicated that their municipality was currently involved or contributed to an economic development function. It is anticipated that a preliminary summary of findings based on the questionnaire results will be available at the plenary session at the AMO Conference and an AMO seminar scheduled for Friday, September 13, 1985.

Reform and Revision of Conservation Authorities in Ontario

In May 1983, the Association tabled with the Provincial Government the report Reform and Revision of Conservation Authorities developed jointly by the County and Regional Section of AMO and the Association of Conservation Authorities of Ontario. In the fall of 1983, the Chairman of the County and Regional Section communicated to the Minister of Municipal Affairs and Hous-

ing and the Minister of Natural Resources the desire for a joint AMO, Association of Conservation Authorities of Ontario, Ministry meeting on the principal recommendations of this report: municipal representation, mandate and accountability. At an October 18, 1984 Provincial-Municipal meeting with the then Minister of Natural Resources, the Honourable Alan Pope, the Minister agreed to the Associations' request for a study to pursue conservation authority reform. The Minister then agreed to establish a working group consisting of representatives of the **County and Regional Section** of AMO, the Association of Conservation Authorities of Ontario and the Minister of Natural Resources to review in some detail, the issues of representation on conservation authorities, the function of the Executive Committees as well as other recommendations of the AMO/ACAO report.

The joint AMO/ACAO/Ministry of Natural Resources Committee on Conservation Authorities has held three meetings; the first on January 23, 1985, the second on March 27, 1985, and the third on May 22, 1985. A number of items have been discussed in detail at these meetings.

- boundary adjustments of certain conservation authorities are perhaps necessary and discussions have centered around how to proceed with any adjustments.

- membership reduction was discussed in terms of the fact that large conservation authorities seem to require powerful executive committees to make any decisions. A formula is being prepared to reduce the size of large conservation authorities.

- the role of the Executive Committee was discussed and it was decided to allow Executive Committees to exist but ensure that authorities involve all their members in important decisions.

- the role of authority members was discussed and it was resolved that each new member should be made aware of his or her responsibilities as an authority representative and that mechanisms be established for representatives to report back to the municipal level.

- A number of relatively minor housekeeping changes to the Conservation Authorities Act were also discussed.

These items will all be contained in the final report of the joint working group which should be finalized by the beginning of August, 1985 and presented to the Minister of Natural Resources at that time. The Association will be reviewing the recommendations of this provincial/municipal committee and will then present its recommendations for support or non-support of the issues to the Minister of Natural Resources in the early fall of this year.

AMO Report 84-6 "Response to the Flood Plain Review Committee on Flood Plain Management in Ontario

In the early fall of 1984, AMO completed, with the assistance of the **ad hoc committee on flood plain management,** its response to the Taylor Report and forwarded the municipal comments on this subject to the provincial government. This response was also thoroughly reviewed by the Section Executive

Committees of AMO, from the perspective of their municipal sectors. The Association in its response of September, 1984, states the following principal concerns:

- that limited, conditional development should be permitted in instances where there would be little or no chance of loss of life or extensive property damage.

- that municipalities should be designated as the body responsible for implementing flood plain management policies, with the option of delegating this function to the conservation authorities.

In October, 1984, the then Minister of Natural Resources, Alan Pope, released a statement indicting that conservation authorities would retain the authority over flood plain management. Several other AMO concerns were not addressed by the Ministry in this announcement.

On October 16, 1984, AMO representatives presented the Association's Report 84-6 at a meeting with the Minister of Natural Resources and the Minister of Municipal Affairs and Housing. The Association of Conservation Authorities of Ontario was also present, for a full discussion with the Ministers of the Taylor Report and the Association's recommendations for effective flood plain management Policies.

The Association will continue to pursue the matter in the up-coming review of the flood plain management policy statement issued under the Planning Act. As well, the Association has continued to promote changes to the Conservation Authorities Act, through its involvement in the AMO/ACAO/Ministry Conservation Authorities Working Group. (A full description of this process is provided elsewhere in this report.)

Procedures for Changing the Level of Flood Protection within a Watershed

In December, 1984, the Minister of Natural Resources announced procedures for changing the level of flood protection within a watershed. The Association's **Planning and Environment Committee, Small Urban (OSUM), Rural (ROMA) and County and Regional Executive Committees,** thoroughly reviewed the Ministry's changes to assess the impact on the municipal level of government.

In the spring of 1985, AMO forwarded its comments to the provincial government advising of support of the concept that should one or more municipalities within a watershed wish to change their level of flood protection, all municipalities should be entitled to make their views known. AMO did, however, request clarification of the definiton of a "watershed", particularly relevant for those municipalities in more than one and, for those conservation authorities, which comprise several. The Association also requested additional provincial funds for those municipalities which would require to change their flood level protection as a result of these procedures. On May 30, 1985, the Honourable Michael Harris, Minister of Natural Resources, responded by clarifying the term "watershed" as the physical unit, that is lands drained by one river, stream and its tributaries. The provincial government did not respond positively to the request for additional financial assistance.

Amendments to the Planning Act

In October, 1984, the Ministry of Municipal Affairs and Housing announced eleven proposed changes to the Planning Act, and asked AMO to comment on the amendments. Following a review of the amendments by the Planning and Environment Committee, and amendment-by-amendment response was approved by the Committee and subsequently by the Board of Directors. AMO's position on the proposed amendments was then forwarded to the Ministry in March, 1985.

In response to comments from the Association and others, the Province circulated revisions to some of the original amendments, along with ten additional amendments, in May, 1985. A draft position on the new and revised amendments has been developed by the Planning and Environment Committee, and is being discussed with provincial staff. Following these discussions, a report on all twenty-one proposed amendments will be forwarded to the Section Executive Committees for comment, then on to the Board of Directors in the fall of 1985.

The major changes proposed by the province include:

- an increase in the penalty provisions for contraventions of property standard by-laws.
- a reduction in the notice and appeal periods related to zoning by-laws
- an amendment which would make the creation of lots through wills subject to subdivision controls
- an amendment to disallow the collection of payments-in-lieu of parkland at the development or redevelopment stage as well as the subdivision stage
- deleting the subsections of the Act setting out who may be a party to an appeal to the Ontario Municipal Board, to allow the Board to establish parties without issuing orders
- an amendment to allow municipalities to change the conditions on a consent after it is granted

Provincial Policy Statements Under the Planning Act

The preparation of municipal input and comment on provincial policy statements prepared under Section 3 of the Planning Act has been recognized as a priority issue by the Association. The **Planning and Environment Committee** has continued to monitor the progress of several provincial policy statements such as foodland guidelines, floodplain guidelines, noise control, and wetlands management.

To date, no policy statement has been formally approved by Cabinet although the Mineral Agregate Resource Planning Policy is near to completion. The province has indicated that there are three other proposals that have been accepted by the government as candidates for development towards policy statements. These are foodlands guidelines, floodplain management policies and environmental land use compatibility. Two other policy issues are currently under review by the province as possible candidate policy statements, wetlands management and heritage conservation.

On May 16, 1985, the Association met with the Honourable Dennis Timbrell, Minister of Municipal Affairs and Housing. At that meeting the Minister reit-

erated that the mineral aggregate resource planning policy statement was to be released shortly as approved policy by Cabinet. In addition, the Minister indicated that the floodplain management guidelines were still in process at the Ministry staff level, and that the foodland preservation guidelines were soon to be released for public consultation.

Accordingly, the Association via its Planning and Environment Committee is still awaiting the release for consultation purposes of proposed policy statements and/or guidelines by the provincial government. In the meantime, the Association continues to monitor further developments.

Guidelines for Wetlands Management

In the fall of 1984, the Minister of Municipal Affairs and Housing and Minister of Natural Resources circulated to AMO and to all municipalities in the province the draft "Guidelines for Wetlands Management in Ontario" requesting comment, prior to future circulation as a proposed policy statement under the Planning Act.

The Association's comments to the Ministry were developed by the Planning Environment Committee and reviewed thoroughly by two Sections of AMO, the County and Regional Section Executive Committee and the Rural (ROMA) Executive Committee.

In its comments to the Minister of Natural Resources, dated January 22, 1985, AMO has stated in part:

- that the Ministry of Natural Resources consider the policies, programs and legislation of other ministries which may impact on wetlands, to reduce possibilities of conflicts.
- that the Ministry of Natural Resources in consultation with other ministries, municipalities and other agencies, define the role and responsibilities of those involved in the implementation of a wetlands policy.
- that the provincial government consider funding for the implementation of a wetlands policy.

The Minister of Natural Resources responded to AMO in February noting the above-mentioned points raised by the Association. AMO will continue its dialogue with the provincial government on this issue, when released as a proposed policy statement under the Planning Act.

Response to Draft Regulation 309:
Standards for Municipal Landfill Sites

As you will recall, in AMO's response to the Blueprint for Waste Management, the Association reiterated the need for consultation with the Association during the development of any legislation, regulations, policies or programs arising under the Blueprint for Waste Management that would have an impact on Ontario municipalities. One of the initiatives arising from the Blueprint was the province's proposed changes to Regulation 309 under the Environmental Protection Act, dealing with standards for municipal landfill sites. Those changes were circulated in the fall of 1984, and immediately became a priority policy issue for the Association.

The changes to Regulation 309 proposed twenty-seven standards or criteria applicable to maintaining and establishing landfill sites in Ontario. Nine classifications for sites are created, with site categorization being based on volume of waste accepted and distance from nearby developments. The Ministry of the Environment indicated to the Association that separate guidelines were also being prepared dealing with landfill site selection and with land uses adjacent to landfill sites. Those guidelines have still not been prepared, and the Ministry projected that it would be at least one year before any proposed changes to Regulation 309 became law.

On November 7 1984, staff from the Ministry of the Environment attended a meeting of the Planning and Environment Committee for the purpose of reviewing and explaining the proposed changes to Regulation 309.

Following its November 7th meeting, the **Planning and Environment Committee** undertook an extensive review of the Ministry's proposed changes, which culminated in the drafting of a formal AMO response. AMO Report 85-1, entitled "Response to Draft Regulation 309: Standards for Municipal Land Fill Sites", was reviewed by the **County and Regional, Small Urban (OSUM) Rural (ROMA) and Large Urban Section Executives** of AMO and then approved by the Board of Directors on March 1, 1985. The report was formally submitted to the Minister of the Environment five days later.

The AMO response addressed a number of concerns expressed by the Association, including the problem of "bumping up" of landfill sites due to nearby development.

On May 6, 1985, the Association received a reply from the former Minister of the Environment, Morley Kells, commenting on AMO's response to the changes to Regulation 309. Among the points addressed by the Minister in his reply were the following:

- the Minister affirmed that AMO would be allowed an opportunity to review and comment on the guidelines prior to their being "finalized".
- the Minister does not propose to allow special waste to be sent to municipal waste disposal sites.
- the Minister stated that the problem of "up-grading" and "downgrading" of site classifications would be addressed in up-coming guidelines not yet provided to the Association.
- seasonal landfill sites were proposed to be classified on the basis of average use.
- the Minister was unwilling to exempt any landfill site classes from the contingency plan requirement contained in the proposed Regulation 309. He did indicate that requirements would be site specific and "simple" for small sites.
- light to medium use sites are not to be exempted from the proposed changes.
- a three or four year phase in program is proposed for all existing sites.

- the Minister rejected the submission that the provincial government pay for site specific environmental impact costs incurred by municipalities. The issue of capital funding for new facilities is still unresolved.

No immediate action has been taken on the Ministers reply. The Association has deemed it appropriate to wait for the next step or steps taken by the Ministry. Such steps are expected within the next few months and probably will include a draft of the proposed new regulation as well as further guidelines.

On May 16 1985, the Association met with the Honourable Dennis Timbrell, the Minister of Municipal Affairs and Housing. During that meeting AMO's formal response to Draft Regulation 309 was tabled for a future meeting with the Minister of the Environment. It is hoped that meeting will be scheduled as soon as possible, given the importance of this issue for all municipalities.

Intervenor Funding

This issue has once again reared it head as a result of a recent decision of the Consolidated Hearings Board in Hamilton. The Regional Municipality of Hamilton-Wentworth applied to the board for approval of a new expressway in Hamilton. At the hearing before the joint board, the board awarded costs in advance against the municipality for the purpose of funding environmentalists and citizen intervenors in the proceedings. The costs awarded were substantial and resulted in a significant financial burden on the municipality. Hamilton-Wentworth is now in the process of appealing the decision of the joint board, on the grounds that the board had no jurisdiction to award costs in advance, and that the decision was arbitrary in any case.

On April 18, 1985, the Executive Committee resolved to support in principle the Regional Municipality of Hamilton-Wentworth in its appearance before the Divisional Court in its application for judicial review of the joint board's decision regarding intervenor funding. At that meeting the issue of intervenor funding was identified as a priority policy issue for the Association and the **Planning and Environment Committee** was directed to assume the task of further reviewing the issue and preparing an AMO policy position on the question of intervenor funding.

The Committee reviewed this issue during its meetings on May 10 and June 7, 1985, and is endeavouring to formulate a set of guidelines or principles on the question of intervenor funding, for consideration and endorsement by the Section Executive Committees and the Association's Board of Directors.

A Framework for a Provincial Policy on Community Recreation Services

In September, 1983, the Ministry of Tourism and Recreation released for discussion a draft report A Framework for a Provincial Policy on Community Recreation Services. This report presented goals and objectives related to the provision of recreation services, and outlined a series of policy statements.

The Association's **Recreation, Parks and Culture Committee** in 1983 prepared an extensive response to this provincial discussion paper. Prior to its debate

by the AMO Board of Directors, the Association was advised by the Ministry of Tourism and Recreation that the provincial discussion paper was to be yet further revised by an interministerial committee, and therefore Association comments would be premature.

During the course of the year (1983-84) the interministerial committee produced a revised document. The co-chairman of the Recreation, Parks and Culture Committee, Tony Dojcak, Assistant Director of Recreation, City of Burlington, participated on behalf of AMO, in this interministerial review process.

In January, 1985, the Association, after review of the Ministry of Tourism and Recreation's "Framework for a Provincial Policy on Community Recreation Services " forwarded its support to the intent of the proposed policy, as a guideline for the provision of community recreation services. The policy statements emphasize coordination, communicaiton, cooperative planning and consultation in the development of community recreation.

Residential Wood Heat Safety

During 1984-85, the **Energy Policy Committee,** through its designated representative, Mr. John Harrison, Councillor, Town of Delhi, actively participated on the Ontairo Task Force on Residential Wood Heat Safety.

The draft conclusions and recommendations of the Task Force were unanimously endorsed by the Energy Policy Committee. However, subsequent to this endorsement, the draft conclusions and recommendations were significantly revised by the task force. Consequently, in a letter to the Ministry of Energy, AMO has officially recommended support of an earlier set of recommendations of this provincial/association committee, namely that:

- the conclusions and recommendations of the forthcoming report of the Ontario Task Force on Residential Wood Heat Safety not be adopted as provincial policy but rather that the draft recommendations considered by the Task Force at its September 21st, 1984 meeting be adopted instead;

- recommendation #6 of the draft recommendations of the Ontario Task Force be adopted as provincial policy to ensure that (a) all regulations governing the safe installation and use of solid wood-burning equipment will be consolidated under The Energy Act and (b) the Fuels Safety Branch of the Ministry of Consumer and Commercial Relations will be designated to administer the training of inspectors, the training and certification of technicians, the registration of contractors and retailers, and the regulation of the sale of uncertified appliances;

- recommendation #7.1 of the draft recommendations become government policy, thereby allowing a municipality, at its discretion, to assume the responsibility for the enforcement of regulations and provision of inspection services for the control of solid fuel heating appliances by either its fire or building inspection departments; and in the event that a municipality does not have the necessary resources at its disposal, this responsibility should rest with the Fuels Safety Branch of the Ministry of Consumer and Commercial Relations.

The Honourable George Ashe has acknowledged AMO's letter but to date no further action has been taken.

Energy Contengency Planning

The AMO **Energy Policy Committee** has, for the past year, been highly involved in the issue of energy contingency planning. The Energy Contingency Planning Pilot Project was initiated in 1984, with five municipalities selected to prepare contingency plans to be distributed, upon completion, to Ontario municipalities. A steering committee comprising representatives from the participating municipalities as well as the AMO Energy Policy Committee was formed to guide the project. The pilot project is now complete, with the Cities of Brantford, Thunder Bay and Windsor having prepared Oil Shortage Contingency Plans.

The project is now entering Phase II, now with ten municipalities preparing local plans. The group will receive direction from a Municipal Advisory Committee to which the Energy Policy Committee has appointed a representative.

The Committee will continue to participate in this process so that the goal of developing a "readiness" at the municipal level to complement Federal and Provincial initiatives, while at the same time recognizing the special needs of municipalities, can be realized.

Guide for Siting Propane Fuelling Facilities in Ontario

In 1984, the **Energy Policy Committee** of AMO established a sub-committee to review the guidelines for siting propane fuelling facilities, and establish dialogue with representatives of the province on this issue. The Association, in the fall of 1984, advised the provincial government that the guidelines were perceived as too ambiguous. The "guidelines produced by the Ministry did not clarify many of the outstanding issues raised by AMO, such as the municipal procedures for siting and the issuing of a building permit. Furthermore, the guidelines related only to retail facilities and did not address alternative fuels. The Energy Policy Committee met with provincial representatives to review in depth issues raised by AMO. An agreement was reached to include an Introductory Notice of Revisions with the guide clearly addressing and answering many points identified by AMO. In addition, the Ministry of Energy and the Association have agreed to work together in determining the best possible method of distributing the revised guide to Ontario municipalities.

Energy Performance Contracting

The **Energy Policy Committee** of AMO has this year examined the issue of energy performance contracting and had monitored developments in this field. Ministry representatives have made presentations to the committee and the committee has researched the process and studied sample contracts. The Committee anticipates providing guidance and information to municipalities in this area, upon request.

Urban Transit

The **Large Urban Section Executive Committee** also continues to monitor, and offer recommendations where necessary on a variety of public transportation policy issues. An informal arrangement has been developed with the Ontario Urban Transit Association for the exchange of ideas and information on public transportation issues of mutual interest.

Representatives of the Ontario Urban Transit Association have attended several Section Executive Committee meetings and sought the support of the Large Urban Section (as the major target group) and of the Association of Municipalities of Ontario, on a variety of public transportation policy issues.

One major aspect of urban transit which was given consideration by the Large Urban Section in January of this year was the Ontario Urban Transit Association transit funding objectives. The Association gave its endorsement to the following objectives:

- that funding policies be consistent and continuous.
- that funding policies be separate for roads and public transit.
- that public transit funding have components for regular transit operating, regular transit capital, and transit for the disabled.
- that provincial policies be cognizant of the needs of the various municipalities.
- that provincial and municipal policies be adopted which maximize the benefits achievable from the available public funds.
- that separate funding be created for research and development, industrial promotion, and other related purposes.

As well, the Large Urban Section continues to deal with the still unresolved issue with respect to the policies of public transit in providing charter services. The Ministry of Transportation and Communications is currently under pressure by the private sector bus operators to prohibit municipal transit operations from offering special charter services. The Association, in its communication to the Minister supported the OUTA in requesting that urban transit systems should continue to have the right to provide charter services within and to points outside their service areas.

The Large Urban Section will continue to monitor, on behalf of the Association, these types of issues which have significant implications on the provision of public transportation in urban Ontario.

Mobile PCB Destruction Facilities

As stated previously in this Annual Report in the section with respect to "intergovernmental consultation" AMO appeared before the Commission on the Regulatory Control of Mobile PCB Destruction Facilities on March 11, 1985.

The Association President, assisted by Claudette Millar, Mayor, City of Cambridge and Executive Committee member, also assisted by Lou Romano, Director of Pollution Control, City of Windsor and member of the Planning and Environment Committee, presented the AMO position based on AMO Report #83-11 "Response to the Ministry of Environment Discussion Paper Guidelines for the Regulation and Siting of Mobile PCB Destruction Facilities". The Association highlighted two major concerns, at the commission hearings:

- the Association found unacceptable the Ministry of Environment's reversal from a public site selection hearing for each site (as required under the Environmental Protection Act), to simply a 30 day notice period for each municipality with a proposed site.
- the Association stressed the need for continuous monitoring of PCB destruction facilities as opposed to the proposed random site checks.

The Commission presented its report to the Minister of the Environment on June 28, 1985. AMO is in the process of reviewing the recommendations and preparing comments to the Minister on this environmental concern, on behalf of its municipal membership.

The Ontario Environmental Assessment Act and its Cost Impact on Municipalities

The Association's **Planning and Environment Committee** and **Large Urban Section Executive Committee** have continued to monitor this issue during the past year. As you will recall, the AMO Report entitled "The Ontario Environmental Assessment Act and its Cost Impact on Municipalities" (AMO Report 84-4) was endorsed by the AMO Board of Directors in May, 1984, and forwarded to the Minister of the Environment and the Minister of Municipal Affairs and Housing early in June of that year. On June 15, 1984, the AMO Executive Committee and representatives from the AMO/MEA Committee met with the former Minister of the Environment, Andrew S. Brandt, to discuss the AMO report. At that time the Minister indicated that he was in the process of reviewing the mechanics of the Environmental Assessment Act and for this purpose the Ministry had commissioned a study by the Canadian Environmental Law Association. He also indicated that the recommendations in the AMO report would receive careful and full consideration during the review process and for this purpose the Minister suggested further meetings at both the staff level and the political level to discuss the report. Since that time there has been no formal or written ministerial response to the AMO report.

In April 1985, staff of the Environmental Assessment Branch of the Ministry attended a meeting of the Planning and Environment Committee for the purpose of discussing the Environmental Assessment Act and its impact on municipalities. Both the individual and the class assessment process were discussed and the Association was provided statistics on the number and status of environmental assessments submitted or considered in the last fiscal year. It was indicated, at this time, that the province was proposing a review of the Environmental Assessment Act regulations. Also it was noted that the CELA report on the Act was projected to be ready in June, 1985. It was indicated that the Ministry was awaiting the release of the CELA report before taking any further steps. Following this presentation, the committee agreed that, in light of the fact that AMO had not yet received a formal response from the Minister of the Environment to AMO Report 84-4, AMO should request a meeting with the new Minister of the Environment and resubmit the report.

On May 16 1985, at a meeting with the Honourable Dennis Timbrell, Minister of Municipal Affairs and Housing, the issue of AMO's Report 84-4 was tabled for a future meeting with the Minister of the Environment. It is hoped that this meeting will be scheduled as soon as possible.

Community Renewal

In January, 1985, the Association, through its **Housing Programs Committee,** approached the Ministry of Municipal Affairs and Housing with a request for a comprehensive study on community renewal programs "to achieve flexibility in community renewal administration and funding". Informal discussions have taken place between Ministry staff and representatives from the Association's Housing Programs Committee and Planning/Environment Committee on this initiative of AMO, in an attempt to develop a process on how best to approach the identification of future community renewal needs. The Association is requesting that the Ministry approach municipal community renewal programs in a broad-based manner to include such aspects as housing rehabilitation (OHRP etc.) apartment rejuvenation, residential intensification and conversions, infrastructure improvements, parks and recreation improvements, commercial and industrial revitalization, and neighbourhood improvement.

The Association, in the up-coming year, will continue to work with the provincial government on any future initiatives developed in this area. Any resulting program a policy change would be reviewed in advance of its implementation, by AMO.

Ministry of Municipal Affairs and Housing: Committee on Review of Section 217 of the Municipal Act Business Improvement Area Legislation

In August, 1984, the Ministry of Municipal Affairs and Housing initiated a review of Section 217 of the Municipal Act regarding Business Improvement Areas (BIA's). The study committee includes representation from AMO, the Ministry and the Ontario Business Improvement Area Association, and has over the course of the year conducted a clause by clause review of the legislation. A report containing recommendations for change is imminent, and will be reviewed by the appropriate committees and Section Executive Committees of AMO in the immediate future.

Information regarding AMO participation on this Ministry committee is contained in the Association's Honour Role of this report.

SOCIAL DEVELOPMENT

AMO Report 84-8 Response to Bill 93: An Act Respecting Public Libraries

AMO has for many years actively participated in the review of legislation governing the provision of public library services. This interest is based on the concern of municipalities for the provision of a high level of service, concerns related to special purpose boards and commissions including library boards, and the high level of financial support that municipalities provide for public library services in Ontario. The introduction of Bill 93, in June, 1984, in the Provincial Legislature provided AMO with the opportunity of culminating over ten years of review and analysis into a consolidated municipal perspective on the legislative changes required to provide effective delivery of library services in Ontario.

The Association's comments AMO Report 84-8 "Response to Bill 93: An Act Respecting Public Libraries" was developed by the **Recreation Parks and Culture Committee** in the fall of 1984 and subsequently thoroughly reviewed by **all Section Executive Committees** of AMO prior to its approval by the AMO Board of Directors. The Association utilized its internal decision-making structure to develop a municipal voice on this issue, to its maximum. As well, AMO co-sponsored with the Association of Library Boards of Ontario on October 20, 1984, a seminar on Bill 93, "An Act respecting Public Libraries", in the City of Barrie. A more complete description of this one-day seminar is provided elsewhere in this document.

Bill 93 was also the subject of the intergovernmental liaison process of AMO in the late fall of 1984, coinciding with the debate of the draft legislation in the Provincial Legislature. On November 20, 1984, the Association President and AMO representatives met with the former Minister of Citizenship and Culture, Susan Fish, to present the Association's report, and to impress upon the Ministry the need to retain particular provisions of the legislation which were, at that time, the subject of considerable debate and public pressure. On November 21, 1984, the Association President presented the principles of AMO Report 84-8 to the Standing Committee on Social Development of the Provincial Legislature. The Association also attempted to ensure that representatives of the opposition parties were also fully aware of the Association's recommendation, to assist them in the debate at the Legislature.

For the benefit of the municipal membership the AMO Response to Bill 93, An Act Respecting Public Libaries can be summarized as follows:

- flexibility to assign the management and operation of library services to a municipal department, committee of council, or a library board
- authority for council to make all appointments to the library service agency
- budgetary control of library services
- flexibility to coordinate library services either through a local, union or county arrangement
- "basic" library services to be provided free of charge but with the ability to charge a reasonable administration fee for library circulation cards.

Bill 93 "An Act Respecting Public Libraries" has been enacted. However, the Association will continue to monitor the issue of public library services and review, in the future, regulations issued under the act.

AMO Report #84-10 - A Social Housing Overview:
Current Programs and Principles

In December 1984 the Association's Board of Directors approved a major policy document, prepared by the **Housing Programs Committee,** with respect to the various social housing programs currently available within the municipalities across the Province. The Association's position forwarded to the federal and provincial governments is a composite municipal viewpoint thoroughly reviewed by the interested Sections of AMO, the **Small Urban (OSUM), Large Urban, and County and Regional Executive Committees,** prior to debate by the AMO Board of Directors.

The Association on its policy report has presented to the governments an examination of current housing programs, for the purpose of pursuing increased program effectiveness. The report provides an analysis of the Municipal Non-Profit Housing Program, the Private Non-Profit Housing Program, the Cooperative Programs and the Rent Supplement Program. Administrative concerns are documented, and specific proposals are presented to provide inceased efficiencies and accountability for all social housing programs.

Within the context of the Association's study, documentation on the patterns of federal and provincial funding for social housing programs has been highlighted. Specific financial trend shave been noted and AMO has stressed the necessity of funding priorized on the basis of need and on the long-term goal of providing affordable housing.

The Association's report was submitted to the Honourable Bill McKnight, Minister responsible for Canada Mortgage and Housing, and to the Ontario Minister of Municipal Affairs and Housing in early December 1984. In submitted proposals for change AMO stressed the need for a consultation process with both the federal and provincial governments.

AMO Response to the Federal
Consultation Paper on Housing

In February 15, 1985, the Government of Canada produced a "Consultation Paper on Housing", which was an accompaniment to the document "A New Direction for Canada: An Agenda for Economic Renewal", released by the Minister of Finance, November 8, 1984, as a Federal Economic Statement.

The Housing Consultation Paper states in its preface:

> "The consultation paper focusses on the basic issues which we consider must be faced, and on the choices we think need to be made with respect to Canadian housing. The review process will involve consultation with the provinces, all participants in the housing sector and other interested parties. We want to know what Canadians think the federal government's housing policies should be. We want to hear of alternative ways of addressing the issues. We want to receive practical proposals for improving programs."

In this context the Association of Municipalities of Ontario responded to the federal government's "Consulation Paper on Housing". The Association in its comments noted that throughout the paper, there was very limited acknowledgement of the important role municipalities can and do provide in the field of housing.

The comments of the Association of Municipalities of Ontario to the federal government's "Consultation Paper on Housing" have been based on Association reports, resolutions and positions developed over the course of several years, on behalf of its member municipalities. Therefore, not all issues raised within the consultation paper were addressed. Key issues that were addressed in the document are:

- the roles of the federal and provincial and municipal governments in housing

- affordability
- housing as a job creation mechanism
- rehabilitation and preservation of existing housing
- federal and provincial funding of programs

Government Responses to AMO

The Association has received acknowledgement from the Minister of Municipal Affairs and Housing regarding the abovementioned policy positions.

In June 1985 the Federal Minister responsible for Canada Mortgage and Housing, the Honourable Bill McKnight responded to AMO indicating that "he was very supportive of continued federal government involvement in social housing programs, and was currently reviewing alternatives which may achieve our objectives in this area more effectively". The Minister continued to add that he could not meet with AMO to discuss the important points raised in the above two reports.

In his correspondense to AMO the Federal Minister also stated the following, which should be brought to the attention of the delegates attending this Annual Conference:

> "I welcome the municipal willingness to play a role in solving Canada's housing problems,and to share some of the financial burden of providing housing with the federal and provincial governments. The nature of that long-term role will have to be worked out in co-operation with the provinces. The roles of senior governments have been discussed in meetings which I have held with my provincial colleagues over the last couple of months. This matter will be given further thought before we meet again in July to ensure that the views of others involved in delivering housing in Canada, including those presented to me by individual municipalities and municipal associations, are considered."

It appears that the federal government has misinterpreted one of the key principles enunciated in the municipal position:

- that social housing programs should continue to not require municipal financial assistance
- that the federal and provincial governments should provide long-term assurances for funding social housing to enable municipalities to plan accordingly

Future Directions

The Association will continue to monitor the social housing environment in Ontario, on behalf of its municipal membership in the up-coming crucial months. AMO is aware of the current dialogue on this issue at both the federal and provincial levels. The Associaion through its **Housing Programs Committee** (and in the future, its Social Development Committee) will be closely reviewing the outcome of the Neilson studies of the federal government, the "Study Team on Housing Programs" undertaken under the auspices of the federal budget review process. AMO is also aware of the present negotiations occuring between the federal and provincial governments regarding the global housing agreements for Ontario and the other provinces. It is

because of this atmosphere of change that the Association has devoted considerable time in the past year to developing a comprehensive municipal position on all social housing programs. Social housing and the role of the municipal level of goverment will continue to be a priority for AMO, to ensure that adequate programs are available and funding remains at the federal and provincial levels of government.

AMO Response to the Ontario Housing Corporation's Point Rating System for Families and Seniors

In May 1984 the former Minister of Municipal Affairs and Housing the Honourable Claude Bennett agreed to undertake a review of the OHC point rating system, a system designed originally to allocate available housing units at rents geared to the applicants income, amongst the large number of low income households in need of adequate and affordable accommodation. The revised point rating system resulting from this review process was received in January 1985 by AMO and subsequently reviewed by the Association's **Housing Programs Committee.** AMO forwarded its comments to the Ministry of Municipal Affairs and Housing regarding the revised system, this spring and as yet a response has not been received.

The Association's comments on this matter are based on the premise as contained in AMO Report #84-10 "A Social Housing Overview - Current Programs and Principles":

> "A review of the OHC tenant selection procedure which is used to select most of the social housing tenants in Ontario should consider achieving a greater social mix of tenants"

AMO has stressed two points in its report, the first being that the Ministry continue its on-going dialogue with AMO on this matter; and secondly that the change to "home visits" not be mandatory, until such time that the OHC evaluation of the home visiting program has been reviewed by AMO, and the administrative and cost complications of home visits are resolved to the satisfaction of AMO.

AMO Report #85-2 Response to "One-Stop Service: A joint provincial/municipal report on projects to test a proposed new method of delivering income maintenance benefits together with new supports for those seeking employment"

Immediately following the 1984 AMO Annual Conference, the Association's Board of Directors, in light of the concerns of the delegates, expressed at the conference on the issue of the Ministry of Community and Social Services proposed integration of family benefits and general welfare assistance, established an ad hoc committee to specifically review the final report of the Integration Monitoring and Evaluation Steering Committee. The **Special Policy Integration Committee** membership is contained within this report in the Association's Honour Role.

This special committee held its initial meeting in mid-October 1984. However, prior to this group commencing its task, the Association communicated with

the Minister of Community and Social Services to ascertain more information with respect to his announcement to the 1984 Annual Conference. The then Minister of Community and Social Services, Frank Drea, announced on August 21, 1984, to AMO that "The Integration Monitoring and Evaluation Committee has recommended that the Province proceed with its plan for an integrated system of delivery of income maintenance to able bodied recipients, and that this system be implemented at the municipal level on a voluntary basis. A special committee will be established as soon as possible to examine existing arrangements for funding the administration and delivery of income maintenance -- I understand that the Final Report on Integration and Employment Support Initiatives will be available in the near future".

In September, 1984, AMO requested release of the documentation of the Integration Monitoring and Evaluation Committee to enable a thorough analysis of the issues. AMO also requested more specific information regarding the proposed financial study, such as its possible timeframe and terms of reference etc.

The Joint Committee Report "One-Stop Service" was not officially released from the Ministry of Community and Social Services until late December 1984. However, the Association was provided in the fall of 1984 with various draft chapters of the document. The negotiations with respect to establishing a financial study were not satisfactorily resolved until March, 1985. Further information on the resulting provincial/AMO Social Assistance Financial Arrangements Committee is found elsewhere in this report.

The Special Policy Integration Committee

The ad hoc committee established by the Association's Board of Directors held monthly meetings from October to February to review in depth and prepare an analysis of the final report of the Joint Steering Committee on Integration Monitoring and Evaluation. The task was a difficult one, not only due to lack of adequate documentation but also because of time constraints. The Association was cognizant of these time constraints in that all of the pilot project municipalities were in the process of negotiating their final agreements regarding an integrated FBA/GWA program, and thereby setting precedents for the future. Consequently the Special Policy Integration Committee reviewed the Joint Committee's report in various stages of development. The committee also sought first hand information from the test municipalities themselves.

County and Regional/Large Urban Sections Seminar
on Integration of FBA/GWA, November 2, 1984

The Association's County and Regional and Large Urban Section Executive Committees hosted a one-day seminar on November 2, 1984, the purpose of which was two-fold: to provide a forum for discussion of this important social service issue for developing a municipal position and to bring to the attention of the municipal membership its long-term implications. The seminar was well attended and did provide useful insight into the development of the Association's position on the subject. A more complete description of this workshop is provided under the section of this Annual Report describing AMO conferences and seminars.

AMO Report 85-2 Response to "One-Stop Service"

The Association's report was approved by the March 1, 1985, Board of Directors meeting and forwarded immediately, thereafter, to the membership and provincial government. The Association has advised its membership and the Government of Ontario that AMO cannot reach any final conclusions with respect to FBA/GWA integration at the municipal level, or regarding the employment support initiative program until a final decision regarding a new cost-sharing formula for social services has been reached.

The report then proceeds to elaborate on unresolved issues regarding the integration of FBA/GWA at the municipal level, and regarding the Employment Support Initiatives program. AMO also is seeking clarification and information from the Ministry of Community and Social Services regarding these proposed policy and program changes prior to any decision-making by the municipalities of the province. The Association has presented its comments to the provincial government in a series of questions regarding:

- the delivery and administration of an integrated income maintenance program:
- the administration of the Employment Support Initiatives program
- the labour relations implications of assuming the administration of the FBA program
- the overall and long-term financial implications of assuming the integrated income maintenance program.

On March 29, 1985, the then Minister of Community and Social Services, Robert Elgie, responded to AMO indicating a meeting date with the Association to fully discuss the concerns raised. Unfortunately the political events of the spring have interferred with this consultation process, and two or three meeting dates have had to be rescheduled. In the March correspondence from the Minister it was indicated that Ministry staff were preparing a response to the AMO report. The Association has designated a meeting with the new Minister of Community and Social Services, for a full discussion of the proposed integration of FBA/GWA and social assistance funding, as a priority for the immediate future. The Association has also requested release of the Ministry staff report on the subject prior to this consultation meeting with the Minister.

Services for the Elderly:
A Municipal Perspective

Last year, the **County and Regional Executive Committee** became involved in preparing recommendations to the provincial government on the municipal role in providing services for the elderly. At the AMO Annual Conference in August, 1984, the final report entitled Services for the Elderly: A Municipal Perspective was approved and forwarded to the appropriate Ministers.

The report itself contained 17 recommendations with regard to the provision and delivery of services to the elderly in terms of accommodation in private homes and homes for the aged, funding in terms of income supplements and pensions, community support service delivery and the role of the municipality in each of these aspects.

In March 1985, the Association finally received a detailed response from the Province. The response addressed many of the issues raised in the original

report, and was highly supportive of some of the recommendations and opposed to others. The County and Regional Sub-Committee on Services for the Elderly which prepared the original report was re-convened in May, 1985 and it was decided to forward a letter to Larry Grossman, Provincial Secretary for Social Development acknowledging the response, outlining areas of agreement and disagreement and requesting a meeting with the Provincial Secretary for Social Development to further discuss the matter. The Association is anxiously awaiting a response to its letter of invitation and will be pursuing this matter once a response arrives.

AMO Report #84-9 "Response to Bill 77: An Act Respecting the Protection and Well-Being of Children and Their Families"

For the past three years the Association has been involved in developing the municipal viewpoint on the "child and family services" legislation. Bill 77, An Act Respecting the Protection and Well-Being of Children and Their Families" was introduced in the Provincial Legislature in May, 1984. The Association's response to Bill 77 was developed by the **Health and Social Services Committee** in the fall of 1984 and is in actuality a review of the draft legislation, based on several previous Association reports on the subject. The Association's response was also reviewed by the County and Regional, Rural (ROMA) and Large Urban Sections of AMO, in an effort to provide a comprehensive viewpoint prior to final approval by the Board of Directors.

The Association, in its comments to the Government of Ontario, stressed several long-standing concerns with respect to the children services legislation:

- clarification and consultation with AMO with respect to the childrens services coordinating and advisory groups
- funding for childrens services coordinating and advisory groups
- a review of children's aid societies
- concern with respect to the establishment of another special purpose body, the Custody Review Board.

On January 3, 1985, the former Minister of Community and Social Services, Frank Drea, responded to AMO's comments regarding Bill 77. The correspondence stated in part: "Bill 77 was the subject of an extremely extensive and politically balanced consultation process. In this respect I appreciate the fact that the Association took an active role through a written report and a presentation before the Standing Committee on Social Development (February 1984)". The Minister however did not address the above specific concerns raised by AMO. The Association will monitor the Ministry's implementation of this legislation, due to be proclaimed on October 1, 1985.

Municipal Day Care

Since the June 1984 AMO seminar on municipal day care, the Associaton, through its **Health and Social Services Committee**, has continued to monitor this issue. There has been considerable activity on the part of the federal and provincial governments in the past year on the issue of day care. The federal government, in the fall of 1984, established a parliamentary task force

on day care. The fall 1984 Ontario Speech from the Throne announced a review of the accessibility and quality of child care. An interministerial report is in the process of development. As well, the Provincial Standing Committee on Social Development produced its "Recommendations on the Day Nurseries Act" in February, 1985. The Association's Health and Social Services Committee has been following all of these activities with interest.

Recently the Association corresponded with the Minister of Community and Social Services reiterating resolution HSS-5 of the 1984 AMO Annual Conference which requested deferral of the Ministry's policy to eliminate operating subsidies to municipal day care centres. The Association expressed concerns regarding the possible closure of municipal day care centres, particulary in smaller communities. The Minister responded to AMO on June 13, 1985,

> "...as we have indicated on previous occasions, our concern is merely that funds allocated for use in municipal day programs are used to provide service to clients whose families have been deemed to be in need as determined by Form 1, Determination of Available Income. This determination allows the Ministry to receive cost-sharing dollars from the federal government under the Canada Assistance Plan. In addition, this is the method by which private operators have always received subsidy funding for child care services in the Province of Ontario. Where funding is directed to those operators by the municipality, it is only provided to subsidize the tested, eligible clients. I can assure you that Ministry staff have been and will continue to work with individual municipalities to develop methods of reducing the impact of this policy. For example, municipalities have been given at least three years over which this policy can be gradually implemented in order to cause the least disruption possible. Where it is required, negotiations will continue between Ministry staff and individual municipalities with a view to ensuring that programs continue to operate to meet the needs of communities across Ontario, while ensuring that subsidy funds are directed to families in financial need."

Deinstitutionalization

In response to the decline in psychiatric hospital in-patient numbers, the government closed several public institutional facilities during the mid to late 1970s. The decision to discharge a patient into the community was often made without a full appreciation of the support services required and the impact of the discharge both on the patient and on the community. It is evident that the province will be continuing the "deinstitutionalization" policy, not only because of the decline in in-patient numbers, but also in recognition of the benefits realized by the mentally ill person who is treated as much as possible in the community in which he or she resides. In the past few years, AMO has written reports that reference the provincial deinstitutionalization policy.

A major concern to AMO is the necessity of adequate community support services. AMO has recently established a task force on "deinstitutionalization". The goal of this working committee will be to develop a series of briefs on the municipal impact of the provincial deinstitutionalization policy, to identify major areas of municipal concern with regard to support services,

and to address the role of the municipality in the provision of services to these community based services. The working committee is presently in the process of finalizing its exact terms of reference and work plan, but it is hoped that an initial report will be available by early 1986. The Association welcomes any input from its member municipalities, to assist in developing legislation, policies and guidelines for effective community living alternatives.

JUSTICE

Pornography and the Law

Immediately following the June 1984 Annual Meeting of the Large Urban Section, it was agreed by the **Large Urban Section Executive Committee** to include an examination of the federal, provincial and municipal laws regarding control of pornography, as part of the Section's workplan for the up-coming year. Some preliminary work was done on this matter, by way of a resolution to the 1984 Annual Conference regarding Criminal Code amendments, for the control of pornographic material.

In the fall of 1984 the Large Urban Executive Committee suggested that the project would also include a study of the federal laws, such as the Criminal Code, the Broadcasting Act, and the provincial laws - particularly Section 222 of the Municipal Act. However, the emphasis of the project would be the examination of the Municipal Act provisions regarding "adult display" by-laws, and the development of a model "adult display by-law" for the benefit of the Association's membership.

On October 31, 1984, the Divisional Court of Ontario struck down the Metropolitan Toronto by-law (107-78) for the regulation of the sale of books and magazines appealing to "erotic or sexual inclinations" (The Canadian Periodical Publishers Association vs the Municipality of Metropolitan Toronto). At the time of preparation of this annual report, this court decision is in the process of appeal by Metropolitan Toronto. Despite the uncertainty regarding various points of law with respect to municipal by-laws for display of pornographic material, the Association, through its Large Urban Executive Committee, has determined that there is merit in initiating a study of the Municipal Act, Section 222 regarding "adult entertainment". A special committee of Large Urban Executive representatives, municipal solicitors, has recently been established for this purpose.

The special committee on pornography will likely include in its mandate a review of the recommendations of the Report of the Special Committee on Pornography and Prostitution (Fraser Report), particularly those recommendations which impact municpal government. The Association has recently been advised that the federal government anticipates introducing in the Legislature extensive amendments to the Criminal Code for the regulation of pornographic material in the fall of this year. Consequently the analysis of provincial legislation (the Municipal Act) and the development of any model municipal by-law, will be dependent upon these Criminal Code provisions.

The Association and the Large Urban Executive Committee welcomes any input from the municipalities of the province, to assist in developing legislation, both provincial and municipal, to more adequately regulate pornographic material in the community.

AMO PROGRAMS AND SERVICES

CONFERENCE AND SEMINAR PROGRAM

Throughout the year, several conferences, workshops and seminars were organized by the Association, and held in various locations across the province. The following is a summary, in chronological order, of the conference and seminar program undertaken by the Association in 1984-85.

1984 AMO Annual Conference

The 1984 AMO Annual Meeting and Conference was held at the Royal York Hotel in Toronto on August 19th to 22nd. Although total registration for the Conference was slightly lower than in 1983, there was an overall increase in the number of municipalities represented at the 1984 Conference. In 1983, 1,092 delegates represented 353 municipalities, compared with 1,082 delegates representing 356 municipalities in 1984. This compares with 990 delegates from 301 municipalities in 1982 and 1,135 delegates from 358 municipalities in 1981 (Founding Conference).

The annual business meeting of the Association was conducted during the opening general session on August 20th, and included reports from the President and Administrative Vice-President, determination of the 1985 membership fee, and the report of the nominating committee.

The keynote address was delivered by the Honourable Claude Bennett, Minister of Municipal Affairs and Housing, and included remarks on recent changes to the municipal grants system and the Planning Act, and the success of the new Boundaries Negotiations Act. The Minister announced a new program entitled "Building Together" and a province-wide local government week to be held in January 1985 to help kick off Ontario's next municipal election year.

Other principal speakers at the Conference included the Honourable Robert Welch, Deputy Premier and Minister responsible for Women's Issues, who addressed the issue of affirmative action in municipalities, and Ken Dryden, Ontario Youth Commissioner, who elaborated on municipal project proposals under the Ontario Youth Corps program.

Plenary sessions were held on the provincial proposal to integrate Family Benefits Allowance and General Welfare Assistance Programs and on present municipal legislative responsibilities on open meetings and access to information.

In addition, twelve workshops were sponsored by the Sections and affiliate members of AMO, and included discussion of:

- pornography and the law
- choosing a consulting engineer
- new personnel handbook for smaller municipalities
- wetlands management
- Main Street Canada
- proposed tax sale legislation

- proposed limitations act
- reducing the costs of wrongful dismissal suits
- training and job entry for unemployed assistance receipients
- initiatives in educating citizens about local government
- recreation ... a changing society's economic giant
- affirmative action in municipalities

During three resolutions sessions, 223 resolutions were debated including eight resolutions which were selected for pre-eminent discusson and adopted by the Conference. Amendments to the Association's Policy Guidelines were also debated and approved.

In total, over 80 people were involved in participating in sessions and workshops and making reports and presentations during the Conference.

Collaboration and Conflict in Local Government Decision-Making

In the winter of 1984-85, AMO and the Provincial Municipal Affairs Secretariat assisted in the development of advanced workshops in local government, under the Municipal Action '85 Program, through the organization of "pilot workshops". The first three of these workshops were described in last year's President's Report. The fourth pilot workshop was held on September 21st and 22nd in Ottawa, and was entitled "Collaboration and Conflict in Local Government Decision-Making". The purpose of the workshop was to help participants develop a clear understanding of the inter-relationship issue in the local government sector; of how significantly productivity is affected by the willingness and ability of elected representatives, members of special boards and commissions, and senior administrators to collaborate with each other, both within their own jurisdictions and across jurisdictional boundaries. The need for collaboration was explored, and how to effect this in policy-making, priority-setting, program planning and resourcing, and program implementation.

Appreciation is extended to the Regional Municipality of Ottawa-Carleton for making facilities available for this workshop.

High Technology Energy Management in Municipal Operations

Under the joint AMO/Ministry of Energy Program, a one-day seminar on high technology energy management in municipal operations was held in Nepean on September 26, 1984. Please refer to the report on the Municipal Energy Conservation Program on page 79 for further details.

Housing for Hard Times

The Ontario Social Development Council and AMO co-sponsored a one-day conference at the Loews Westbury Hotel in Toronto on October 2, 1984. The Conference was entitled Housing for Hard Times, and was designed to offer a forum for the expression of a range of views and opinions. A total of 235 people were in attendance, including representatives from federal, provincial

and municipal governments, the business and professional sector, voluntary organizations, and the client or consumers. The keynote speakers for the Conference were:

- Dr. Reva Gerstein, Chairperson, (Toronto) Mayor's Action Task Force on Discharged Psychiatric Patients
- Joanne Campbell, Alderman, City of Toronto, and Chairperson, Metro Toronto Task Force on Housing for Low-Income Single People
- Gordon Cressy, President, United Way of Greater Toronto

Topics discussed in the workshop sessions included:

- innovative funding options
- churches propose new models of housing
- managing special needs housing
- community integration and consumer choice
- profitable operations
- making housing happen - strategies for action
- overcoming constraints

Through the Conference there emerged a commonality of interests and purposes consistent with the multi-sector nature of the representation. Most characteristic of the Conference was the spirit of co-operation, and with it, the recognition that through the establishment of a climate of mutual understanding and the evolution of balanced strategies, it would be possible to take new initiatives to create affordable housing for people with special needs.

Detailed proceeding from the Conference have peen published and distrubuted to the AMO membership. Copies are available through the AMO office.

Municipal Council/
Library Board Relations

The Association of Library Boards of Ontario and AMO co-sponsored a one-day seminar at the Continental Inn in Barrie on October 20, 1984. The seminar was entitled "Library Board/Municipal Council Relations" and was designed as a forum for library board members and municipal councillors and officials to discuss issues of mutual concern. One hundred and forty delegates attended the seminar, during which the following topics were considered:

- Bill 93: An Act Respecting Public Libraries
- new library program initiatives
- autonomy vs. authority

Allan O'Brien, Director of the Urban/Regional Program of the Department of Political Science, University of Western Ontario, and Noel Ryan, Chief Librarian, Mississauga Public Library, presented their perspectives on the topic "Autonomy vs. Authority", and the deliberations of the various discussion groups were summarized by the group leaders at the conclusion of the seminar. A report on the seminar has been prepared, and is available through the AMO offices.

County and Regional Section 1984 Annual Meeting

The County and Regional Section holds its Annual Meeting in October each year, and in 1984, the Conference was hosted by the County of Simcoe on October 21st to 24th in the City of Orillia. There were 320 delegates representing second-tier municipalities from across Ontario in attendance and in addition 230 guests enjoyed the warm hospitality extended by the County of Simcoe.

Following the opening business session, during which Gary Herrema, Chairman, Regional Municipality of Durham and Chairman of the County and Regional Section, presented his report on behalf of the Section, the Honourable Larry Grossman, Treasurer of Ontario and candidate to the office of Premier, gave the keynote address. Mr. Grossman discussed the economic transformation taking place in the Province whereby the public sector has a significant role to play in terms of restraint. Mr. Grossman concluded by calling for a re-examination of the relationship between provincial and municipal governments in an attempt to improve the economic position of the Province.

Over the next two and one half days, delegates attended sessions on:

- overview and update of Ontario Hydro activities
- the new libraries legislation
- the management of solid and nuclear wastes
- funding of municipal roads in the '80's
- the delivery of social services in the '80's

During the Annual Meeting, three sessions on resolutions were required to consider resolutions dealing with second-tier issues, and the Conference concluded with the inaugural speech by Joan Gallipeau, Clerk of the Regional Municipality of Hamilton-Wentworth and 1984-85 Chairman of the County and Regional Section.

The County and Regional 1984 Conference was indeed a memorable one. The Section and the Association takes this opportunity to thank the Council and staff of the County of Simcoe for the hard work in arranging and overseeing all of the details that go together to create an exciting and interesting Conference.

Energy Conservation in Your Municipality

A one-day seminar was held in Windsor on October 24, 1984, under the joint AMO/Ministry of Energy program. Please refer to the report on the Municipal Energy Conservation Program on page 79 for further details.

Integration of FBA/GWA Programs

The County and Regional and Large Urban Sections of AMO co-sponsored a one-day seminar on the integration of family benefits and general welfare assistance programs on November 2, 1984, at the Skyline Hotel in Toronto. The seminar was designed to provide:

- a comprehensive examination of the Ministry's proposal to integrate the twc programs
- an identification of the municipal perspective
- assistance in the development of a municipal response through AMO

To open the seminar, Art Daniels, Assistant Deputy Minister (Operations) of Community and Social Services, provided a provincial overview of the integration proposal, and Marlene Catterall, Alderman, City of Ottawa, and Immediate Past President of AMO, provided a municipal perspective on the proposal. Discussion sessions on the following topics followed:

- financial implications
- personnel issues
- delivery/client satisfaction issues

Approximately 130 municipal representatives were present, and the seminar assisted in developing AMO's response to this complex and controversial issue. For a further discussion of the issues involved, please refer to page 62 of this report.

Rural Section (ROMA)
1985 Annual Meeting

On February 3rd to 6th, the Royal York Hotel was once again the site of the Annual Conference of the Rural Section (ROMA) of AMO. Six hundred and sixty-seven delegates, representing rural municipalities in Ontario, and approximately three hundred guests were in attendance.

Following the opening business session, which included the report of Wilfred Trask, Chairman of the Rural Section, (ROMA), four Cabinet ministers participated in the question and answer (open) forum which has become a tradition and highlight of the Rural Section Conference:

- The Honourable Claude Bennett, Minister of Municipal Affairs and Housing
- The Honourable Andrew S. Brandt, Minister of the Environment
- The Honourable Frank Drea, Minister of Community and Social Services
- The Honourable James Snow, Minister of Transportation and Communications

During the Conference, delegates attended sessions on:

- women in rural life
- Building Action Program: An Overview of Training for Municipal Inspectors, and municipalities' requirements and potential liability
- funding of education
- energy from waste - a success story
- assessment of woodlots, marshlands and conservation authority lands
- first Annual Meeting of the Rural Insurance Program Inc.

In addition to the three sessions on resolutions dealing with rural concerns, the "Question Box" was once again conducted by Michael Smither, Publisher and Editor of Municipal World. This session was well attended and provided a

valuable opportunity for municipal politicians and staff to obtain advice on matters pertaining to legislation and regulations affecting municipal acitivities.

Tri-Level Symposium on Municipal Infrastructure

As a preliminary exercise to possible future policy development in this area, the Large Urban Executive Committee arranged a one-day, tri-level symposium in Sault Ste. Marie on March 22, 1985, on the provision and maintenance of municipal infrastructure. The purpose of this symposium was to exchange information and opinions with federal and provincial government representatives on this important topic. The forum appeared successful in its intent of allowing the opportunity for an exchange, on an informal basis, of ideas and information on this topic.

During the course of the day, presentations were made by:

Honourable George McCague, former Minister of Transportation and Communications

Claude Lanthier, M.P., Parliamentary Secretary to the Honourable Michael Wilson, Federal Minister of Finance

Eric Fleming, Assistant Deputy Minister, Municipal Affairs, on behalf of the Honourable Dennis Timbrell, then Minister of Municipal Affairs and Housing

Henk Ploeger, Director, Intergovernmental Finance Policy Branch, Ministry of Treasury and Economics, on behalf of Ross Stevenson, M.P.P., then Parliamentary Assistant to the Treasurer of Ontario

Fifty-five municipal representatives from across Ontario attended the symposium and all who participated considered it worthwhile.

Small Urban Section (OSUM) 1985 Annual Meeting

A very successful Organization of Small Urban Municipalities (OSUM) Annual Conference was hosted this year by the City of Belleville from May 1st to 3rd, 1985. Approximately two hundred delegates attended and participated in the workshops. The workshops covered a variety of topics including labour relations in the small municipality, the AMO resolutions process, policing in small municipalities, the new Public Libraries Act, waste disposal and the municipal boundaries negotiations process. Congratulations and appreciation are expressed to the City of Belleville for the excellent arrangements made with respect to the Conference.

Next year's Conference will be held in Brockville on May 1st to 3rd, 1986.

Northwestern Ontario Municipal Association (NOMA)
1985 Annual Conference

The Annual Convention of the Northwestern Ontario Municipal Association (NOMA) was held in the Town of Fort Frances on May 2nd to 4th, 1985. While the timing of the provincial election caused some problems with respect to the program, it did not dampen the spirits of the more than two hundred delegates in attendance. The President of AMO, Ron Eddy, addressed the annual dinner of the Association, and delegates received presentations on subjects relating to municipal long-range planning, Via Rail, the "Ontario North Now" pavilion at Ontario Place in Toronto, and were addressed by representatives of the Northwestern Ontario Municipal Advisory Committee and by the President of Lakehead University. Forty-eight resolutions from the municipal members were processed by the meeting. The 1986 Annual Conference will be held in the Town of Dryden on May 1st to 3rd.

Federation of Northern Ontario Municipalities (FONOM)
1985 Annual Conference

The 1985 Annual Convention of the Federation of Northern Ontario Municipalities (FONOM) was held this year in the Town of Elliot Lake on May 10th to 11th, and had a very good attendance. Topics of discussion at this conference included such issues as drinking and driving countermeasurers, economic growth strategies for Northern Ontario and a forum on energy conservation. There were also reports from the Northeastern Ontario Gas Rate Committee and Rural Ontario Municipal Insurance Board. There was also considerable debate on the many resolutions of northeastern Ontario communities. Next year, FONOM will be holding its conference in the Town of Parry Sound.

Large Urban Section
1985 Annual Meeting

From June 19th to 21st, the Large Urban Section Annual Meeting was held in and hosted by the Town of Oakville. Approximately sixty delegates and fifteen guests attended the Conference and enjoyed the warm hospitality extended to them by the Town of Oakville and several corporate sponsors.

Following the opening general session, the keynote address was given by Herb Epp, Liberal M.P.P. for Waterloo North. His comments on the anticipated policies of the new Liberal government were most insightful and interesting. A question and answer period followed and all questions were answered in a conciliatory and co-operative manner by Mr. Epp.

In addition to the annual report of the Large Urban Section, as presented by Harry Barrett, Mayor, Town of Oakville and Chairman of the Large Urban Section, workshop sessions were conducted on the following subjects:

- what a race relations committee can accomplish
- affordable housing
- report of the Special Committee on Pornography and Prostitution (Fraser Report)
- the role of the municipality in employment programs

Following these excellently presented and well attended sessions, the conference concluded with a debate on resolutions of interest to large urban municipalities.

At the end of the conference, delegates were given the opportunity to take a one-hour tour of the Ford automotive plant in Oakville.

Sincere appreciation is extended to the Town of Oakville and the many sponsors who contributed greatly to the success of the fourth annual Large Urban Conference.

Energy Management in Arenas

On June 24, 1985, a one-day seminar on energy management in arenas was held in the Township of Douro, County of Peterborough. Please refer to the report on the Municipal Energy Conservation Program on page 79 for further details.

The Municipal Perspective on Great Lakes Water Quality

The International Joint Commission of the Great Lakes held its 1985 Annual Meeting in the City of Kingston on June 24th to 27th. Under the terms of the Great Lakes Water Quality Agreement, members of the IJC from both the United States and Canada met to discuss the critical issues of pollution and water level control with the mandate of reporting to their respective governments on the condition of the Great Lakes.

AMO and the City of Kingston sought to encourage municipal participation in the discussion of Great Lakes water quality, and jointly sponsored a program designed for municipal politicians and staff, and including attendance at relevant IJC session. On June 26th, AMO and the City of Kingston organized a one-day session for the development of the municipal perspective on Great Lakes water quality, and held workshops on the following topics:

- chemical pollution - sources, extend and control
- non-point pollution - are municipalities contributors?
- the Great Lakes as an economic resource
- water level control - are the Great Lakes going up or down?

Several resolutions were approved by the 45 municipal delegates attending the session, and were presented to the IJC at the conclusion of the Conference. These resolutions have been referred to AMO's Municipal Development Committee for review, and will be the subject of discussion in 1985-86.

Sincere appreciation is extended to the City of Kingston, and particularly to Alderman Helen Cooper, for sponsoring and organizing the seminar.

LABOUR RELATIONS PROGRAM

Municipal Labour Relations Computer System (MLRS)

The Association is pleased to report that the Municipal Labour Relations System (MLRS) is operating to the utmost of efficiency, accommodating municipalities' requirements for collective bargaining data.

Over 300 municipalities participated in AMO's 1984 compensation studies. As a result, approximately 900 municipal employee settlements were submitted to AMO in 1984, all of which are now contained on the MLRS.

Compensation Reports

In September 1984, AMO released seven "Interim" compensation reports covering the 1984 contract year. These reports are labelled "interim" as they dealt exclusively with rates of pay. Comparisons therein include salary scales, incremental structures, two-year salary comparisons, percentage increases, provincial averages, and summaries which identify the highest and lowest rates of pay by position. In all cases, job descriptions are provided so that municipalities can make accurate comparisons.

It is the Association's intention to produce these "Interim Reports" each September, thereby providing municipal personnel practitioners with current settlement statistics.

In April, the Association released its 1984 "Annual" compensation reports "Summary of Salaries and Employment Conditions", again seven in total. These annual reports are comprehensive in nature, outlining additional monetary components of employee compensation plans:

- benefit plans
- sick leave and gratuity provisions
- vacation entitlements

It is the Association's intention to produce the "Annual Reports" as early as possible each spring to provide a complete overview in municipal collective bargaining.

Every effort is made to maintain or exceed the previous year's level of participation, so that AMO can provide consistent historical analysis using 1983 as the base year. To date, this objective has been accomplished.

Information Services

In addition to the above-noted two standard reports provided to participating municipalities, the number of requests from individual municipalities for special information has increased significantly. Upon request, packages of information are designed for local collective bargaining needs and circulated accordingly.

Information packages, outlining the capabilities of MLRS, have been developed for presentation to a variety of seminars and annual conferences, including:

- Annual Conference of Ministers of Municipal Affairs and Housing, August, 1984 Charlottetown, P.E.I.;
- Management Development Seminar for Fire Chiefs, Ontario Fire College, October 1984;
- Annual Conference of the Municipal Information Systems Association, October 1984;
- Government Finance Officers Association Conference (International representation) Chicago, May, 1985.

The AMO Municipal Labour Relations System (MLRS) will be featured in the Municipal Action/85 Showcase during the 1985 AMO Annual Conference.

Homes for the Aged Salary Survey

In February 1985, the Association released its 1984 Annual report covering salaries and employment conditions for employees of municipal homes for the aged. The Association continues to manually compile this compensation study and circulates the results to a select group of participating municipalities that have indicated a need for this type of settlement information.

Report on 1984 Public Sector Settlements Under Bill 111, The Public Sector Prices and Compensation Review Act 1983

In August 1984, the Association's labour relations service released a report of 1984 public sector settlements under Bill 111. The activities of the Inflation Restraint Board were reported on, and highlights of current settlements were noted. They included settlement statistics in the following areas of the public sector: municipalities, Ontario civil service, hospitals, school boards, and police forces.

The Association considers it most valuable to maintain close contact with other public sector agencies and to continue this information exchange process from which all municipalities can benefit.

Labour Relations Bulletins

1. Interest Arbitration in the public Sector, 1984, conducted During the Effective Period of Bill 111, the Public Sector Prices and Compensation Review Act, 1983.

   This report was released in February of 1985 by AMO as a service to its municipal membership involved in collective bargaining.

   The purpose of this report was to provide information based on and extracted from interest arbitration awards, conducted in accordance with the appropriate legislation covering police, fire fighters, civil service, hospital employees, among others. More significantly, the awards reported on were conducted under the terms of Bill 111, the permissive inflation restraint legislation.

   The Association felt it was important that municipal employers be cognizant of reasoning and procedures adopted by single arbitrators and

boards of arbitration in rendering awards. References are often made to post interest arbitration awards that dealt with similar circumstances. By so doing, precedents can be established for support of a bargaining position.

2. Supplementary Pension Benefits as at 1984: Ontario Municipal Employees Retirement System (OMERS).

A common demand in municipal collective bargaining is an increase in pension benefit coverage. Proposals of this nature are extremely costly and therefore represent a significant portion of total compensation.

This report, prepared in February of 1985, was developed by AMO to provide municipalities with an overview of the 1984 OMERS supplementary pension benefits in effect in Ontario's municipal workforce. Municipalities can reference this document and identify the frequency of enhanced pension benefit coverage. This study reports: the employer, initial participation date, supplementary agreement date, employee groups covered, normal retirement age, benefit rate, benefit type, and service cost distribution. In summary, this report outlines pension benefit status throughout Ontario's municipal workforce.

Employment Equity

In March 1985, the Ontario Municipal Personnel Association sponsored a two-day seminar which addressed the issue of employment equity.

With the recent (Apr. 17/85) implementation of Section 15 of the Canadian Charter of Rights and Freedoms "Equality Rights", the seminar was very timely and provided valuable insight to this issue.

AMO staff attended the seminar and an informational report was subsequently developed, noting the major elements of an employment equity program, recent federal and provincial employment equity initiatives, and highlighting the discussion by the delegates. This report is available upon request to interested municipalities.

Level of Service

Since January 1985, public sector collective bargaining guidelines have been lifted completely. While municipalities readily accepted the responsibility and challenge of the return to free collective bargaining, the preceding two years of controls (whether mandatory or permissive) greatly influenced the current environment.

For the past several months, the AMO labour relations staff have responded to a significantly increased number of requests from municipalities.

Municipalities are encouraged to utilize the Association's central labour relations service for assistance in following areas, among others:

- advice on the interpretation and administration of collective agreements and labour legislation
- samples of contract language for collective bargaining purposes

- assistance in the compilation of interest arbitration briefs
- specific compensation studies in response to individual municipal requests, as generated by the Association's computerized data bank
- research for grievance, court and other proceedings

The Association will continue to place a high priority on providing assistance to member municipalities in the area of labour relations and personnel administration.

MUNICIPAL ENERGY CONSERVATION PROGRAM

Program Description

The Municipal Energy Conservation Program is a joint effort on the part of the Association and the Ontario Ministry of Energy. It is designed to provide Ontario municipalities with information on a broad range of topics highlighting energy conservation opportunities.

This information exchange program is comprised of three main components. The first component is the Municipal Energy Conservation Resource Directory which is set out in a large binder format. The Directory is divided into several sections including: Part One, a list of appointed energy co-ordinators, municipal energy activities, Ontario Hydro Bulletins and Federal/Provincial Assistance Programs; and Part Two, areas of opportunity such as in buildings, transportation and community planning.

On a regular basis, AMO and the Ministry of Energy add publications to the directory on a wide range of topics that are relevant to a municipal energy conservation program. This is done through "Updates" which form the second component of the program.

The third component is the bi-monthly newsletter, Network, which is published by the AMO office. Network provides a forum to help municipalities share and exchange available information that is of interest to other municipalities practising and promoting energy conservation programs in their communities. It also highlights available publications on municipal topics, upcoming seminars, and future updates to the Directory. Municipalities have an open invitation to contribute articles to Network.

Along with the printed information program, AMO and the Ministry of Energy offer one-day Energy Management seminars on areas of interest identified by municipalities. Assistance in planning and implementing energy sessions and energy weeks for individual municipalities or groups of municipalities is also available upon request.

Program Activities 1984/85

Updates

The 1985 energy co-ordinators list was distributed to energy co-ordinators as an update to the Municipal Energy Conservation Resource Directory.

Network

Six issues of the bi-monthly publication Network were prepared and distributed to municipalities during 1984/85. A new feature article, the Technical Corner, was also added to Network. Circulation is now approximately 2,000 and subscriptions have been increasing on a regular basis. Requests for Network have come in from governmental agencies, private sector firms, and academic institutions from across Canada and the United States.

Seminars and Clinics

In that the 1983/84 energy management seminar pilot project was extremely successful, three seminars were held during 1984/85.

On **September 26th, 1984,** the **City of Nepean,** in conjunction with AMO and the Ministry of Energy, hosted a one-day seminar entitled "High Technology Energy Management in Municipal Operations". Forty-five people attended the seminar which featured presentations on energy and resource management via computer utilization, energy from waste, and third party financing.

On **October 24th, 1984,** the **City of Windsor,** in conjunction with AMO and the Ministry of Energy, hosted the seminar "Energy Conservation in Your Municipality". Thirty-two people attended the seminar which featured presentations on how to start an energy management program, specific retrofit measures, energy management in arenas, and third party financing.

On **June 24, 1985,** a one day seminar entitled "Energy Management in Arenas" was hosted by the **Township of Douro** and the **County of Peterborough** in conjunction with AMO and the Ministry of Energy. Agenda items included low emissivity ceilings, water recirculation and treatment, arena lighting, and ground source heat pumps.

In addition to the one-day energy management seminars, an Energy-from Waste session was held on February 5, 1985, as part of the Rural Section (ROMA) Conference. The session featured presentations by a representative of the Ministry of Energy, who gave an overview of the issue, and the Council Administrator of the City of Red Wing, Minnesota, who presented his City's experiences and success in converting solid waste into energy. The film "Money to Burn" was also shown and delegates to the conference visited the energy from waste display and the energy conservation clinic.

As in the last three years, a "walk-in" energy management clinic is being operated during AMO's 1985 Annual Conference. It will focus on key projects "hat have been implemented in different Ontario municipalities. Municipal experts will be on hand to provide and share experience, advice and assistance.

Energy Co-ordinators/Auditors Meetings

Energy co-ordinators/auditors meetings are an integral component of the Municipal Energy Conservation Program. Meetings are held approximately monthly. They are informal and generally include presentations by members or outside organizations and free information exchange between participants. Eight meetings were held during 1984-85 including tours of Ontario Hydro's Research Division and Bell Canada's facilities.

Information Exchange

One of the prime functions of the program is to facilitate information exchange amongst interested officials. The Association's program co-ordinator maintains files on provincial programs and activities, municipal programs and projects, private sector services, and all energy related issues. If a request for information is made, the program co-ordinator can usually provide direct assistance, and if not will attempt to put the caller in contact with the appropriate person.

AMO HOTEL "PREFERRED RATES" PLAN

In 1985, AMO initiated the development and implementation of the AMO Hotel "Preferred Rates " Plan. The plan was devised in response to uncertainty surrounding the applicability of "government rates" to the municipal level of government. Thirty-five Toronto area hotels agreed to participate in the plan, offering savings of up to 30% to municipal elected representatives and senior municipal administrative staff travelling on municipal business. To date, over 300 municipalities have requested AMO identification cards which entitle them to utilize this newest AMO membership service.

PUBLICATIONS/INFORMATION PROGRAM

During 1984-85, AMO published and distributed to its membership:

- seven annual compensation reports (summaries of salaries and employment conditions for various classifications of municipal employees
- four labour relations bulletins
- ten reports in the "AMO Report Series"
- six issues of energy conservation newsletter "Network"
- a bulletin on the AMO Resolutions process
- a bulletin on the 1984 AMO Annual Conference.

All of these publications have been described within this President's Report.

In addition, AMO receives many requests for information on various municipal issues from individual members on an on-going basis. Although AMO's personnel and fiscal resources are limited with respect to filling these requests, every attempt is made to supply the information, or possible sources for obtaining the information.

APPRECIATION AND ACKNOWLEDGEMENTS

The members of the AMO Board of Directors indeed appreciate the opportunity to serve AMO, the Association which serves the municipal level of government. We gratefully acknowledge all contributions to the Association: those of our members, affiliate and other organizations Section Executive Committees and individual representatives. Such contributions are essential in making effective our role in representing municipal government to the provincial level of government. We especially thank those municipal representatives who accept the responsibility of serving as Association appointees on joint provincial/municipal committees and working towards the best possible arrangement for municipalities, and then attempting to obtain the approval of the Board of Directors - a sometimes thought-provoking process. The councils of our member municipalities are appreciated for supplying finances to operate the Association and representatives to serve on the Board of Directors, the Section Executive Committees and the special committees of the Association, and for supporting their representatives during their terms of office.

Appreciation is also extended to the various representatives of the governments and Legislature of Ontario, and to those provincial ministries and their staffs that have worked with the Association in attempting to solve problems encountered by municipalities in carrying out provincial requirements and municipal mandates with limited financial resources.

The accessibility and co-operation of the Honourable Claude Bennett and the Honourable Dennis Timbrell, Ministers of Municipal Affairs and Housing, are gratefully acknowledged. We have been assured by the new Minister of Municipal Affairs, the Honourable Bernard Grandmaitre, that both he and his staff will continue the special relationship that has developed between the Association and the Ministry - a relationship that is essential to the success of this organization.

I personnally thank my employer, the Council of the County of Middlesex, for enabling me to serve as President, and for allowing me to make ultimate use of "flex time". I also personnally thank the staff at the County of Middlesex for understanding and accommodating such use. Appreciation is also extended to the Councils of the Township of South Dumfries and the County of Brant for their support over the past year.

In addition to the appreciation of the Board of Directors, the AMO staff has earned the admiration and respect of the Board for responsible dedication to the operation of AMO under unusual circumstances. The term "year of change" takes on new meaning when you consider that our staff has worked with three different Cabinets and two governments, while coping with many internal staff changes, not to mention the additional workload created by the deliberations of the Association Special Review Committee.

Finally, in conclusion, the 1984-85 Board of Directors extends to the incoming Board of Directors its best wishes for a successful and challenging year in continuing to be the voice of municipal Ontario.

Ron Eddy,
President, AMO
1984-85

ASSOCIATION HONOUR ROLL

1984 BOARD OF DIRECTORS

Executive

President:	Ron Eddy, Reeve, Township of South Dumfries (*)
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(*) Also serve on AMO Administrative Advisory Committee

* Deceased May 6th, 1985

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Sterling Campbell, Alderman, City of Sudbury
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Stephen J. Clark, Mayor, City of Brockville
Hugh Cook, Administrator, City of St. Catharines
John Curran, Administrator-Treasurer, County of Essex
Morris Darby, Reeve, Township of Tiny
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Garnet Fox, Mayor, Town of Amherstberg
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Garnet Rickard, Mayor, Town of Newcastle
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Ross Whiteside, Councillor, County of Simcoe
Kelvin Winkler, Mayor, Town of Kenora
J.H. Yeo, Director of Personnel, Regional Municipality of Niagara

APPOINTMENTS BY SECTION

County and Regional Section

Carman Metcalfe, Councillor, County of Peterborough and First Vice-Chairman
Ron Book, Councillor, Regional Municipality of Niagara and Second Vice-Chairman

Large Urban Section

Helen Cooper, Alderman, City of Kingston and First Vice-Chairman
Don Macgregor, Mayor, City of Sault Ste. Marie and Second Vice-Chairman

Northern Ontario Section

Dennis Brown, Mayor, Town of Valley East, and First Vice-President, Northwestern Ontario Municipal Association
Gilles Gagnon, Mayor, Town of Herst, and President, Federation of Northern Ontario Municipalities

Rural Section (ROMA)

Douglas Meredith, Reeve, Township of Zone, and Second Vice-Chairman
Clarence Abbott, Mayor, Township of Norfolk, First and Second Vice Chairman

Small Urban Section (OSUM)

Ted Blowes, Mayor, City of Stratford, and Immediate Past Chairman
John Clemens, Reeve, Village of Tweed, and First Vice-President

APPOINTMENTS BY AFFILIATED ASSOCIATIONS

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Terence Julian, City Clerk, City of Mississauga and President
Fred K. Bauthus, Treasurer and Finance Commissioner, Town of Richmond Hill and First Vice-President

Association of Municipal Tax Collectors of Ontario

Gary D. Shay, Assistant Director of Finance (Revenue and Taxation), City of Burlington, and President
Lindsay Nelson, Supervisor of Taxation, City of Hamilton and Immediate Past President

Municipal Engineers Association

Ray Funnell, City Engineer, City of Guelph, and President
Donald C. Redmond, City Engineer, City of Sault Ste. Marie, and First Vice-President

Ontario Municipal Administrators Association

David Low, Administrator, Town of Ajax and President
David Hall, Administrator, City of Peterborough, and First Vice-President

Ontario Municipal Personnel Association

Grant Armstrong, Personnel Director, City of Nepean, and President
George Metcalfe, Commissioner of Personnel, City of Etobicoke, and First Vice-President

Ontario Municipal Social Services Association

Arthur Pope, Commissioner of Social Services. Regional Municipality of Ottawa-Carleton, and Immediate Past President
Phil Johnston, Commissioner of Social Services, Regional Municipality of Waterloo, and President

Society of Directors of Municipal Recreation of Ontario

Tracy Cotton, Superintendent of Arenas, Parks and Recreation Department, City of St. Catharines
Marc Neeb, Manager of Operations, Community Services Division Recreation and Parks Department, City of Mississauga

Association Counsel

Charles Onley, Solicitor, City of North York

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J. Wilfred Spooner

Honorary Member

Michael J. Smither

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Michael Boggs, C.A.O., City of Burlington, Executive Committee member, Large Urban Section

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Gary Herrema, Chairman, Regional Municipality of Durham, Chairman, County and Regional Section

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Jack Nolan, Administrator, Grey-Owen Sound Social Services, representing the affiliated organizations

Frank Rooney, Reeve, Village of Iroquois, Chairman, Rural Section (ROMA)

Wilfred Trask, Vice-Chairman, Centre Wellington Planning Board, Immediate Past Chairman, Rural Section (ROMA)

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Ron Book, Councillor, Regional Municipality of Niagara

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Jack Morris, Councillor, County of Essex

Margaret Rywak, Councillor, Regional Municipality of Ottawa-Carleton

Arthur. H. Stewart, Councillor. County of Simcoe

Everton Strong, Councillor, United Counties of Leeds and Grenville

William Weatherbed, Councillor, County of Renfrew

* deceased May 6th, 1985

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Garnet Rickard, Mayor, Town of Newcastle
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Steven G.Silver, Clerk-Administrator, Township of Storrington, representing the Association of Municipal Clerks and Treasurers of Ontario (AMCTO)
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Mabel Dougherty, Reeve, Township of Onondaga, representing the Rural Section (ROMA)
Timothy Dwyre, Tax Collector, City of Oshawa, representing the Association of Municipal Tax Collectors of Ontario (AMTCO)
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Albert Guiler, Clerk Treasurer, Town of Palmerston
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Jack Morris, Councillor, County of Essex, representing the County and Regional Section

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William Rice, Chief Commissioner, City of Sudbury, representing the Ontario Municipal Administrators Associaiton (OMAA)

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George Skirda, Regional Treasurer, Regional Municipality Sudbury

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Ron Book, Councillor, Regional Municipality of Niagara, representing the County and Regional Section

Sterling Campbell, Alderman, City of Sudbury

John Curran, Administrator-Clerk-Treasurer, County of Essex

Gilles Gagnon, Mayor, Town of Hearst, representing the Northern Ontario Section

Janet Golding, Alderman, City of St. Thomas, representing the Small Urban Section (OSUM)

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Calvin Innes, Councillor, County of Perth

Phil Johnston, Commissioner of Social Services, Regional Municipality of Waterloo, representing the Ontario Municipal Social Services Association (OMSSA)

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J.H. Menard, Councillor, County of Essex

John A. Millson, Alderman, City of Windsor, representing the Large Urban Section

Jack Nolan, Administrator, Grey-Owen Sound Social Services

Deborah Oakley, Director of Social Services, Regional Municipality of Halton

Art Pope, Commissioner of Social Services, Regional Municipality of Ottawa-Carleton

Bill Rankin, Councillor, Town of Fergus, representing the Small Urban Section (OSUM)

John Robertson, City Manager, City of Sarnia, representing the Ontario Municipal Administrators Association (OMAA)

Alan Wells, Deputy Commissioner of Social Services, Regional Municipality of York

Subcommittee on Deinstitutionalization

Members:

Glen Davies, Supervisor, E.S.I., Department of Social Services, Regional Municipality of York

Colleen Hendrick, Research Analyst, Department of Social Services, Regional Municipality of Ottawa-Carleton

Tom Malcomson, Field Worker, Social Services Department, Regional Municipality of Waterloo

Lynn Morrow, Policy Co-ordinator, Metro Community Services, Metropolitan Toronto

Peter Papp, Director of Services for the Elderly, Regional Municipality of Hamilton-Wentworth

Elizabeth Parker, Co-ordinator of Community Preventive Health, City of Toronto

David Szwarc, Income Maintenance Manager, Regional Municipality of Halton

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Norm McMenemy, Co-ordinator of Community Renewal, City of Hamilton

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Stephen Bedford, Planner, City of St. Catharines

Rick Draker, Director of Planning, City of Sarnia

Judy Forrest, Director, Policy and Project Implementation Branch, City of Ottawa Non-Profit Housing Corporation

Al Gleeson, Mayor, City of London, representing the Large Urban Section

David Kardish, Regional Housing Coordinator, Regional Municipality of Ottawa-Carleton

Deborah Kraus, Housing Analyst, Peel Non-Profit Housing Corporation, Regional Municipality of Peel

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Gus Sicoli, Councillor, Town of Elliot Lake, representing the Small Urban Section (OSUM)
Chris Smith, Senior Planner, City of Cambridge
Arthur Stewart, Councillor, County of Simcoe, representing the County and Regional Section
Hugh Thomas, City Manager, City of Chatham, representing the Ontario Municipal Administrators Association (OMAA)
Keith Ward, Coordinator, Program Planning, Housing Department, City of Toronto
William Wyatt, Mayor, Town of Port Hope, representing the Small Urban Section (OSUM)

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Murray Betts, Councillor, County of Grey
Jo Brennan, Alderman, City of Brantford
Helen Cooper, Alderman, City of Kingston, representing the Large Urban Section
Frank Horgan, Commissioner of Operations, Regional Municipality of Durham, representing the Municipal Engineers Association (MEA)
Charles Mann, Mayor, Town of Kincardine, representing the Small Urban Section (OSUM)
Art Mushlian, Superintendent of Operations, City of Burlington
Margaret Rywak, Councillor, Regional Municipality of Ottawa-Carleton, representing the County and Regional Section
Lou Sage, Chief Administrative Officer, City of Hamilton, representing the Ontario Municipal Administrators Association (OMAA)
Dianne Sutter, Councillor, Regional Municipality of Peel
Jack Venner, Supervisor of Municipal Properties, City of Etobicoke
Al Walker, Alderman, City of Stratford, representing the Small Urban Section (OSUM)

Municipal Labour Relations Committee

Chairmen: Marjorie Carroll, Mayor, City of Waterloo
Hugh Cook, Administrator, City of St. Catharines

Members:
Grant Armstrong, Personnel Director, City of Nepean, representing the Ontario Municipal Personnel Association (OMPA)
Howard Armstrong, Mayor, Town of Valley East
Harry Barrett, Mayor, Town of Oakville, representing the Large Urban Section
Graham Bell, Councillor, County of Hastings
Murray Cooper, Councillor, Town of New Liskeard
Harold M. Duff, Chief Administrative Officer, County of Dufferin
Percy Ehler, Commissioner of Works, Town of Midland, representing the Municipal Engineers Association (MEA)
John Gerretsen, Mayor, City of Kingston
Terry Hallman, Director of Purchasing and Personnel, City of Waterloo
Bill Hanly, Administrator, County of Huron, representing the County and Regional Section
D.A. King, Mayor, Town of Picton, representing the Small Urban Section (OSUM)
D.J. Low, Administrator, Town of Ajax, representing the Small Urban Section (OSUM)
George Metcalfe, Commissioner of Personnel, City of Etobicoke
Jack Morris, Councillor, County of Essex, representing the County and Regional Section
Michael Ray, Alderman, City of Windsor
K. Bud Rodger, Clerk-Administrator, Town of Aurora
Michael Sanzosti, Alderman, City of Sault Ste. Marie
Raymond Waters, Chief Administrative Officer, City of Stoney Creek, representing the Ontario Municipal Administrators Association (OMAA)
Kelvin Winkler, Mayor, Town of Kenora
Jack Yeo, Director of Personnel, Regional Municipality of Niagara

Planning and Environment Committee

Chairmen: Albert Bouwers, Mayor, Township of Osgoode
J.M. Coughlin, Director of Planning, City of St. Catharines

Members: Vic Abraham, Director of Local Planning, Regional Municipality of Hamilton-Wentworth

Murray Berman, Alderman, City of Chatham
Linda Duczak, Chief Administrative Officer/Clerk-Administrator, Township of Tecumseth, representing the Ontario Municipal Administrators Association (OMAA)
Allan Holmes, County Engineer, County of Wellington, representing the County and Regional Section
Rick Jones, Director of Planning and Development, City of Barrie
Jassie Khurana, Manager, Plan Examination, Department of Buildings and Inspections, City of Toronto
Robert Martindale, Director of Planning, Town of Ajax, representing the Small Urban Section (OSUM)
William Murdoch, Reeve, Township of Sydenham
John Nigh, Clerk, City of Scarborough, representing the Association of Municipal Clerks and Treasurers of Ontario (AMCTO)
Lou Romano, Director of Pollution Control, City of Windsor
P.Jeff Seaton, Engineer, County of Victoria, representing the Municipal Engineers Association (MEA)
Charles Sim, Commissioner of Physical Environment, City of Ottawa, representing the Large Urban Section
Eileen Smith, Councillor, Town of Simcoe, representing the Small Urban Section (OSUM)
Everton Strong, Reeve, United Counties of Leeds and Grenville, representing the County and Regional Section
Nick Tunnacliffe, Director, Policy and Program Division, Planning Department, Regional Municipality of Ottawa-Carleton
Clare Vincent, Councillor, Township of Hullett, representing the Rural Section (ROMA)
George Voth, Chief Administrative Officer, Town of Niagara-on-the-Lake
Ross Whiteside, Councillor, County of Simcoe
Donna Worsley, Deputy Reeve, Township of Fenelon, representing the Rural Section (ROMA)
Wendy Wright, Director of Development, Regional Municipality of Waterloo

Recreation, Parks and Culture Committee

Chairmen: Tony Dojcak, Assistant Director, Department of Parks and Recreation, City of Burlington
Harry Henderson, Alderman, City of Owen Sound

Members:

Claire Andresen, Thornhill Recreation Manager, Town of Markham, representing the Society of Directors of Municipal Recreation of Ontario (SDMRO)

Clifford Belch, Director, Recreation Services Department, City of Belleville

Lloyd Bryson, Councillor, County of Lambton, representing the County and Regional Section

Gordon Crann, Alderman, Borough of East York

Marjorie Dyer, Deputy-Reeve, Town of Wasaga Beach

Marcel Leduc, Reeve, Township of Longueuil, representing the Rural Section (ROMA)

Ron MacDonell, Reeve, Township of Lochiel, representing the Rural Section (ROMA)

Ben Nobleman, Alderman, City of York, representing the Large Urban Section

John Penner, Mayor, Town of Leamington, representing the Small Urban Section (OSUM)

Ken Pflug, Director of Community Services, City of Waterloo

Blayne Rennick, Chief Administrative Officer, City of Cambridge, representing the Ontario Municipal Administrators Association (OMAA)

Robert G. Sones, Director of Recreation, City of Niagara Falls

Anthony Stranak, Reeve, Town of Dresden

Gerry Teahen, Mayor, Town of St. Marys, representing the Small Urban Section (OSUM)

Don Wadlow, Commissioner of Parks and Recreation, Borough of East York

William Weatherbed, Councillor, County of Renfrew, representing the County and Regional Section

Brian Wrigglesworth, Director of Parks and Recreation, Town of Markham

Economic Development Ad Hoc Committee

Chairman: Marlene Catterall, Alderman, City of Ottawa

Members:

Stephen Clark, Mayor, City of Brockville

Gary Davidson, Director of Planning and Economic Development, County of Huron

Philip Green, Director, Economic Development, City of Ottawa

Ray Jenkins, Economic Growth Strategy Co-ordinator, City of London, representing the Ontario Industrial Development Council Incorporated (OIDCI)

John Morand, Commissioner of Economic Development, City of Scarborough

David Neumann, Mayor, City of Brantford

Special Policy Integration Committee

Members:

R.A. Illingworth, Mayor, Town of Aurora, Chairman of the Special Committee, and representing the AMO Health and Social Services Committee

Ron Book, Councillor, Regional Municipality of Niagara, representing the County and Regional Section of AMO

Marjorie Carroll, Mayor, City of Waterloo, representing the AMO Municipal Labour Relations Committee

Michael Dietsch, Councillor, Regional Municipality of Niagara, representing the AMO Fiscal Policy Committee

Al Gleeson, Mayor, City of London, representing the Large Urban Section

Janet Golding, Alderman, City of St. Thomas, representing the Small Urban Section (OSUM)

Gilles Gagnon, Mayor, Town of Hearst, representing the Northern Ontario Section (FONOM/NOMA)

Rolf Hasenack, Councillor, Regional Municipality of Ottawa-Carleton

Murray Hynes, Personnel Director, City of Peterborough

Phil Johnston, Commissioner of Social Services, Regional Municipality of Waterloo, representing the Ontario Municipal Social Services Association (OMSSA)

Mark Mieto, Director, Regional Health and Social Services, Regional Municipality of Sudbury

Marianne Wilkinson, Mayor, City of Kanata, First Vice-President, AMO

AMO APPOINTMENTS TO PROVINCIAL COMMITTEES AND PROVINCIAL/MUNICIPAL COMMITTEES

Ministry of Community and Social Services:
Social Assistance Funding Arrangements Committee

Bob Barker, Mayor, City of Peterborough, and Chairman

Maury Engels, Chief Administrative Officer, City of London

Phil Johnston, Commissioner of Social Services, Regional Municipality of Waterloo, representing OMSSA

John Millson, Alderman, City of Windsor

Dick Picherack, Commissioner of Community Services, Metropolitan Toronto

Nancy Smith, Alderman, City of Ottawa

Ministry of Energy: Task Force Residential Wood Heat Safety

John Harrison, Councillor, Town of Delhi

Ministry of Energy: Municipal Contingency Planning Pilot Project

Art Mushlian, Superintendant of Operations, City of Burlington

Ministry of Labour: Occupational Health and Safety Act Committee (Firefighters)

Terry Hallman, Personnel/Purchasing Director, City of Waterloo

Ministry of Municipal Affairs and Housing: Committee on Review of Section 217 of the Municipal Act - Business Improvement Area Legislation

Michael T. Armstrong, Councillor, Town of Halton Hills
Norman McMenemy, Co-ordinator of Community Renewal, City of Hamilton

Ministry of Municipal Affairs and Housing: Municipal Inspectors Training and Education Council (MITEC)

Norman McMenemy, Co-ordinator of Community Renewal, City of Hamilton

Ministry of Natural Resources/Association of Conservation Authorities/AMO Joint Working Group on Conservation Authorities

Ron Book, Councillor, Regional Municipality of Niagara
Bob Foulds, Clerk-Administrator, County of Kent
Nancy Myers, Reeve, Township of O'Connor
Carman Metcalfe, Councillor, County of Peterborough

Ministry of Revenue Advisory Committee on Municipal Assessment Data

David D. Barrett, City Clerk, City of Welland

Ministry of The Solicitor General: Committee for the Review of the Police Act

Gary Herrema, Chairman, Regional Municipality of Durham
Harry Barrett, Mayor, Town of Oakville
Gerry Parisien, Mayor, City of Cornwall

Ministry of The Solicitor General: Committee for the Review of the Fire Departments Act

Marjorie Carroll, Mayor, City of Waterloo
John Gerretsen, Mayor, City of Kingston
Don King, Mayor, Town of Picton